DRAFT UNAUDITED Annual Report and Statement of Accounts

2018/2019



	Page
Annual Report	
Leader's Introduction	3
Corporate Directors' Introduction	3
Director of Finance's Narrative Report	4
Annual Governance Statement	5
Statements to the Accounts	
Statement of Responsibilities for the Statement of Accounts	7
Auditors' Report	8
Key Financial Statements	
Comprehensive Income and Expenditure Account	10
Movement in Reserves Statement	11
Balance Sheet	12
Cashflow	13
Expenditure Funding Analysis	14
Explanatory notes	
Explanatory notes to the Key Financial Statement	16
Accounting Policies	58
Housing Revenue Account	72
Collection Fund	76
Glossary of Terms	79



Leader's introduction & Corporate Directors introduction

To be inserted before final version



•





Annual Governance Statement

The Annual Governance Statement will be added upon its completion and approval at Audit Committee



Statements to the Accounts



The Statement of Responsibilities for the Statement of Accounts

The Council's Responsibilities

The Council is required to:

- Arrange for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the management of those affairs. In this Council, that officer is the Chief Financial Officer;
- Manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets; and
- Approve the Statement of Accounts.

The Chief Financial Officer's Responsibilities

The Chief Financial Officer is responsible for the preparation of the Statement of Accounts (which includes the financial statements) in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom ('the Code').

In preparing this Statement of Accounts, the Chief Financial Officer has:

- selected appropriate accounting policies and applied them consistently;
- made reasonable and prudent judgements and estimates;
- complied with the Code of Practice.
- kept proper, up to date accounting records;
- taken reasonable steps to prevent and detect fraud and other irregularities;
- assessed the Council's ability to continue as a going concern, disclosing, as applicable, matters related to going concern;
- used the going concern basis of accounting on the assumption that the functions of the Council will continue in operational existence for the foreseeable future; and
- maintained such internal control as they determine is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error,

The Statement of the Chief Financial Officer

I certify that the Statement of Accounts gives a true and fair view of the financial position of Wiltshire Council at 31 March 2019 and of its income and expenditure for the year then ended.

This statement will be signed following the completion of the Audit.

Becky Hellard

Interim Director, Finance & Procurement (Chief Financial Officer/Section 151 Officer) Wiltshire Council 24 July 2019

Approval of the Statement of Accounts

I can confirm that these accounts were approved by the Audit Committee at its meeting held on 24 July 2019.

This statement will be signed following the completion of the Audit.

Councillor Richard Britton Chairman of the Audit Committee 24 July 2019



8 Independent Auditor's Report to the Members of Wiltshire Council

This will be added following the completion of the annual audit



KEY FINANCIAL STATEMENTS



10

Comprehensive Income and Expenditure Statement

This account shows expenditure on and income from the Council's day to day activities. Expenditure includes salaries, wages, service and depreciation charges. It gives the cost of the main services provided by the Council. This statement is shown in a statutory format. Details about how this ties back to the Council's regular budget monitoring reporting is shown in the Expenditure and Funding Analysis Statement.

	2018/2019				2017/2018	
			Net			Net
	Expenditure	Income	Expenditure	Expenditure	Income	Expenditure
General Fund Services	£000	£000	£000	£000	£000	£000
ASC Operations - Access & Reablement	75,993	(21,857)	54,136	71,278	(17,590)	53,688
Learning Disability & Mental Health	78,360	(10,933)	67,427	75,113	(9,056)	66,057
Commissioning	77,658	(48,802)	28,856	66,086	(45,359)	20,727
Public Health & Protection	20,522	(18,477)	2,045	20,473	(17,177)	3,296
Legal & Democratic	6,903	(2,087)	4,816	8,588	(2,966)	5,622
Family & Children Services	112,804	(41,833)	70,971	99,012	(38,418)	60,594
Education & Skills	198,505	(174,899)	23,606	189,773	(171,937)	17,836
Communities & Communications	20,580	(9,919)	10,661	22,865	(9,388)	13,477
Human Resources & Org Development	5,218	(1,757)	3,461	5,458	(1,570)	3,888
Economic Development & Planning	12,836	(8,501)	4,335	22,353	(7,736)	14,617
Highways & Transport	54,505	(13,892)	40,613	51,569	(12,422)	39,147
Waste & Environment	53,012	(8,049)	44,963	45,743	(7,703)	38,040
Housing & Commercial Development	39,488	(11,718)	27,770	39,453	(10,516)	28,937
Corporate Services & Digital	21,606	(5,539)	16,067	20,619	(3,794)	16,825
Finance	108,230	(100,819)	7,411	122,088	(115,998)	6,090
Corporate Directors	3,302	(33)	3,269	3,128	(13)	3,115
Corporate	14,000	(4,964)	9,036	13,847	(8,864)	4,983
Housing Revenue Account (HRA)	22,377	(26,253)	(3,876)	20,856	(25,675)	(4,819)
Net Cost of Service	925,899	(510,332)	415,567	898,302	(506,182)	392,120
Other operating Expenditure	Not	e 3	43,599			30,200
Financing and Investment Income and Expenditure	Not	e 4	24,889			27,091
Taxation and non-specific grant income	Not	e 5	(470,087)			(457,232)
			(0.000		-	(= 004)
(Surplus)/ Deficit on Provision of Services			13,968			(7,821)
(Surplus) or deficit on revaluation of Property, Plant and Equ	ipment Assets		(8,229)			(39,406)
Actuarial (gains)/losses on pension assets / liabilities			34,485			(91,485)
		-			-	
Other Comprehensive Income and Expenditure			26,256			(130,891)
Total Comprehensive Income and Expenditure		_	40,224		_	(138,712)



Movement in Reserves Statement

The Council maintains a number of reserves that are recorded on the balance sheet. Some are required to be held for statutory reasons, some are needed to comply with proper accounting practice, and others have been set up voluntarily to earmark resources for future spending plans.

	General Fund Balance £000	Housing Revenue Account £000	Capital Receipts Reserve £000	Major Repairs Reserve £000	Capital Grants Unapplied £000	Total Usable Reserves £000	Unusable Reserves (Restated) £000	Total Authority Reserves £000
Balance at 1 April 2017	(43,379)	(23,170)	(9,722)	(1,182)	(34,790)	(112,243)	33,179	(79,064)
Movement in reserves during 2017/2018 Total Comprehensive Income and Expenditure	(11,648)	3,827	0	0	0	(7,821)	(130,891)	(138,712)
Adjustments between accounting basis & funding basis under regulations	1,596	1,392	(3,275)	(417)	(19,207)	(19,911)	19,911	0
Net (Increase)/Decrease before Transfers	(10,052)	5,219	(3,275)	(417)	(19,207)	(27,732)	(110,980)	(138,712)
Balance at 31 March 2018 carried forward	(53,431)	(17,951)	(12,997)	(1,599)	(53,997)	(139,975)	(77,801)	(217,776)
Movement in reserves during 2018/2019 Total Comprehensive Income and Expenditure	9,578	4,390	0	0	0	13,968	26,256	40,224
Adjustments between accounting basis & funding basis under regulations	(8,490)	(6)	1,027	(3,140)	(9,749)	(20,358)	20,358	0
Net (Increase)/Decrease before Transfers	1,088	4,384	1,027	(3,140)	(9,749)	(6,390)	46,614	40,224
Balance at 31 March 2019 carried forward	(52,343)	(13,567)	(11,970)	(4,739)	(63,746)	(146,365)	(31,187)	(177,552)



Wiltshire Council 12 Balance Sheet

This statement summarises the Council's assets and liabilities at 31 March for the years 2019 and 2018.

	NOTES	31 Marcl	h 2019	31 March 2018
Property, Plant and Equipment	15	£000	£000	£000
Council Dwellings & Garages	15	272,259		270,823
Other Land and Buildings		349,781		354,635
Vehicles, Plant, Furniture and Equipment		64,720		74,993
Infrastructure		388,208		357,494
Community Assets		6,061		6,160
Assets Under Construction		50,672		62,806
Surplus Assets Not Held for Sale		7,724		9,890
			1,139,425	1,136,801
Investment Properties	23	23,452		23,244
Intangible Assets	24	1,985		564
Assets Held for Sale	25	7,156		10,165
Long Term Debtors		6,403		5,638
		-	38,996	
Long Term Assets		-	1,178,421	1,176,412
Current Assets				
Short Term Investments		102,277		63,805
Inventories		789		737
Short Term Debtors	26	50,531		50,614
Cash and Cash Equivalents	27	6,703		8,694
Current Assets			160,300	123,850
Current Liabilities				
Short Term Creditors	28	(05 690)		(96.070)
Short Term Borrowing	20 30	(95,689) (10,172)		(86,079) (16,951)
Short Term PFI Creditors	22	(2,706)		(10,951) (2,553)
Provisions	29	(3,596)		(4,017)
	20	(0,000)		(4,011)
Current Liabilities		-	(112,163)	(109,600)
Long Term Liabilities				
Long Term PFI Creditors	22	(45,360)		(48,367)
Long Term Borrowing	30	(335,029)		(313,037)
Other Long Term Liabilities		(14,042)		(7,376)
Pension Fund Liability	38	(613,750)		(550,836)
Planning Deposits		(40,825)		(53,270)
Long Term Liabilities			(1,049,006)	(972,886)
Net Assets		-	177,552	217,776
Financed by	•		(4.10.00-)	·····
Usable Reserves	31		(146,365)	(139,975)
	25		(24 497)	(77 004)
Unusable Reserves	35		(31,187)	(77,801)
Total Reserves		-	(177,552)	(217,776)
		-	(,••=)	(

Becky Hellard

Interim Director, Finance & Procurement (Section 151 Officer) 31 May 2019



Cashflow Statement

This consolidated statement summarises the movement of cash between the Council and third parties for both capital and revenue purposes.

	NOTES	2018/2019 £000	2017/2018 £000
Net (surplus) or deficit on the provision of services		13,968	(7,821)
Adjustments to net surplus or deficit on the provision of services for non-cash movements		(11,008)	13,750
Adjustments for items included in the net surplus or deficit on the provision of services that are investing and financing activities	39	(11,368)	(12,162)
Net cash flows from Operating Activities		(8,408)	(6,233)
Investing Activities Financing Activities	40 41	25,612 (15,213)	(1,011) 12,554
Net decrease or (increase) in cash and cash equivalents		1,991	5,310
Cash and cash equivalents at the beginning of the reporting period Cash and cash equivalents at the end of the reporting period	d	8,694 6,703	14,004 8,694



14

Expenditure & Funding Analysis Statement

This analysis shows how annual expenditure is used and funded from annual resources (government grants, rents, council tax and business rates) by the Council in comparison with the economic resources consumed or earned by the Council in accordance with generally accepted accounting practice. It shows how the expenditure is allocated for decision making purposes between the Council's services. Income and expenditure is shown more fully in the Comprehensive Income & Expenditure statement.

		2018/2019			2017/2018	
	Net Expenditure Chargeable to the General Fund & HRA Balances	Adjustments between Funding and Accounting Basis (see note 13)	Net Expenditure in the Comprehensive Income & Expensive Statement	Net Expenditure Chargeable to the General Fund & HRA Balances	between Funding and Accounting Basis	Net Expenditure in the Comprehensive Income & Expensive Statement
General Fund Services	£000	£000	£000	£000	£000	£000
ASC Operations - Access & Reablement	51,935	2,201	54,136	52,024	1,664	53,688
Learning Disability & Mental Health	66,375	1,052	67,427	65,189		66,057
Commissioning	28,538	318	28,856	20,497		20,727
Public Health & Protection	1,515	530	2,045	1,739	1,557	3,296
Legal & Democratic	4,282	534	4,816	5,144	478	5,622
Family & Children Services	66,049	4,922	70,971	57,759	2,835	60,594
Education & Skills	(441)	24,047	23,606	714	17,122	17,836
Communities & Communications	6,833	3,828	10,661	6,720	-, -	13,477
Human Resources & Org Development	3,061	400	3,461	3,483	405	3,888
Economic Development & Planning	2,837	1,498	4,335	2,542	12,075	14,617
Highways & Transport	28,640	11,973	40,613	29,469	9,678	39,147
Waste & Environment	40,436	4,527	44,963	36,599	1,441	38,040
Housing & Commercial Development	14,479	13,291	27,770	15,370	13,567	28,937
Corporate Services & Digital	14,054	2,013	16,067	14,823	2,002	16,825
Finance	6,401	1,010	7,411	5,290	800	6,090
Corporate Directors	3,192	77	3,269	3,049	66	3,115
Corporate	(10,797)	19,833	9,036	(9,470)	14,453	4,983
Net Cost of Service General Fund	327,389	92,054	419,443	310,941	85,998	396,939
		(0.000)	<i>(</i> - - -)		((0.000)	<i>(</i>
Housing Revenue Account (HRA)	4,384	(8,260)	(3,876)	5,219	(10,038)	(4,819)
Transfer to Earmarked Reserves	3,245	(3,245)	0	(9,642)	9,642	0
Net Cost of Service	335,018	80,549	415,567	306,518	85,602	392,120
Other operating Expenditure Financing and Investment Income and	0	43,599	43,599	0	30,200	30,200
Expenditure	0	24,889	24,889	0	27,091	27,091
Taxation and non-specific grant income	(329,546)	(140,541)	(470,087)	(311,351)	(145,881)	(457,232)
(Surplus)/ Deficit	5,472	8,496	13,968	(4,833)	(2,988)	(7,821)
Balance Summary						
Opening General Fund & HRA Balance at 31						
March	(71,382)			(66,549)		
Add (Surplus) on General Fund & HRA	,			,		
Balances in Year	5,472			(4,833)		
	,			(,)		
Closing General Fund and HRA Balance at 31						
March	(65,910)			(71,382)		

		Earmarked		
Analysed between type of balance	General Fund	Reserves	HRA	Total Balances
Opening Balance at 1 April 2017	(12,533)	(30,846)	(23,170)	(66,549)
Add (Surplus)/ Deficit in year 2017/2018	(410)	(9,642)	5,219	(4,833)
Closing Balance at 31 March 2018	(12,943)	(40,488)	(17,951)	(71,382)
Add (Surplus) in year 2018/2019	(2,157)	3,245	4,384	5,472
Closing balances at 31 March 2019	(15,100)	(37,243)	(13,567)	(65,910)



Notes to the Core Financial Statements

Introduction to the Explanatory Notes

The Statement of Accounts summarises the Council's transactions for the 2018/2019 financial year and its position at the year-end of 31 March 2019. The Statement of Accounts have been prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2018/2019 and the accounting policies are set out in the Notes to the Accounts Annex 1. For ease of reference, the notes to the core financial statement are grouped in functional areas. In order to streamline the Statement of Accounts and make them more user friendly, a number of notes have been removed this year from previous years, as allowed by the code of practice. These are all non-material notes so do not affect the information presented.

NOTES TO THE COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT

Note 1 Revenue outturn

In respect of net revenue outturn, the Council's 2018/2019 General Fund revised budget and actual spending figures were as below:

	Original Budget £m	Revised Budget £m	Actual £m	Difference £m
Total General Fund (a)	327.746	327.746	327.389	(0.357)
Additional financial stability top up to reserves Funded by: Draw from General Fund reserves			(1.800)	(1.800)
Formula Grant Business Rates Retained	(8.050) (55.700)	(8.050) (55.700)	(8.046) (56.993)	0.004 (1.293)
Council Tax Social Care Levy	(240.033) (18.417)	(240.033) (18.417)	(240.033) (18.417)	0.000
Collection Fund (Surplus)/Deficit Council Tax Collection Fund (Surplus)/Deficit NNDR	(1.546) (4.000)	(1.546) (4.000)	(5.506) 1.249	(3.960) 5.249
Total Funding (b)	(327.746)	(327.746)	(327.746)	0.000
Movement on General Fund (a) + (b)	(0.000)	(0.000)	(2.157)	(2.157)

The overall underspend against the revised 2018/2019 budget was £0.357 million. The Council made an additional financial stability top up to reserves of £1.800 million. Therefore the overall movement on the General Fund is a £2.157 million return to reserves. More details about the Council's revenue spending on services are given, with notes, in the Comprehensive Income & Expenditure Statement and subsequent notes.



16

Note 1b Expenditure and Income Analysed by Nature

	2018/2019 £000	2017/2018 £000
Expenditure		
Services expenses	878,078	853,750
Depreciation, amortisation and impairment	63,185	60,760
Interest payments	12,328	12,590
Precept and levies	19,804	16,954
Loss on disposal of assets	22,920	12,491
Total Expenditure	996,315	956,545
Income		
Fees, charges and other service income	(510,332)	(506,182)
Interest and investment income	(960)	(428)
Movements in the market value of		
Investment Properties	(968)	(524)
Income from Council Tax and Business Rates	(339,225)	(306,826)
Government Grants and contributions	(42,766)	(59,524)
Other grants and contributions	(88,096)	(90,882)
Total Income	(982,347)	(964,366)
Deficit on the Provision of Services	13,968	(7,821)

Note 2 Exceptional items

There are no exceptional items in the accounts for either 2018/2019 or 2017/2018.

Note 3 Other Operating Expenditure

	2018/2019 £000	2017/2018 £000
Parish council precepts Payments to the Government Housing Capital Receipts Pool (Gains)/losses on the disposal of non-current assets	19,804 875 22,920	16,954 755 12,491
Total	43,599	30,200

Note 4 Financing and Investment Income and Expenditure

	2018/2019 £000	2017/2018 £000
Interest payable and similar charges	12,328	12,590
Interest and investment income	(960)	(428)
Pension Interest Costs and expected return on pension assets	14,489	15,453
Movements in the market value of Investment Properties	(968)	(524)
Total	24,889	27,091



Note 5 Taxation and Non Specific Grant Income

The Council raises the following income in respect of Council Tax, Non Domestic Rates (NDR) and General Government Grants which are not attributable to specific services.

	2018/2019	2017/2018
	£000	£000
Council Tax Transfer	(258,450)	(237,304)
Collection Fund Surplus	(5,506)	(2,530)
Parish Council Precepts	(19,804)	(16,954)
Adjustment for statutory requirements	2,079	3,191
Council Tax Income	(281,681)	(253,597)
General Government Grants	(34,720)	(41,236)
Formula Grant	(8,046)	(18,288)
Business Rates Retention Scheme	(55,744)	(53,229)
Additional reserves contribution	(1,800)	0
Capital grants and contributions	(88,096)	(90,882)
Total	(470,087)	(457,232)



Note 6 Grant Income

The Council credited the following grants, contributions and donations to the Comprehensive Income and Expenditure Statement in 2018/2019:

This table will be inserted in the final version of the accounts.

Note 7 Dedicated Schools Grant

The Council's expenditure on schools is funded primarily by grant monies provided by the Department for Education, the Dedicated Schools Grant (DSG). An element of DSG is recouped by the Department to fund academy schools in the Council's area. DSG is ringfenced and can only be applied to meet expenditure properly included in the Schools Budget, as defined in the School Finance (England) Regulations 2013. The Schools Budget includes elements for a range of educational services provided on a Council-wide basis and for the Individual Schools Budget, which is divided into a budget share for each maintained school.

Details of the deployment of DSG receivable for 2018/2019 are as follows:

	Central Inc	dividual Schools	2018/2019	2017/2018
	Expenditure	Budget (ISB)	Total	Total
	£000	£000	£000	£000
Final DSG for year before academy recoupment			(343,264)	(330,349)
Academy figure recouped			162,790	152,675
Total DSG after academy recoupment			(180,474)	(177,674)
Brought forward from previous year			(846)	(583)
Agreed initial budget distribution	(69,372)	(111,948)	(181,320)	(178,257)
In Year Adjustments	36		36	246
Final budgeted distribution	(69,336)	(111,948)	(181,284)	(178,011)
Less actual central expenditure	72,709		72,709	63,016
Less actual ISB deployed to schools		111,948	111,948	114,149
Local Authority Contribution	(1,300)		(1,300)	0
Carry forward	2,073	0	2,073	(846)

Note 8 Pooled Budgets

Partnerships Schemes under S31 Health Act

Better Care Fund

The Better Care Fund (BCF) is a programme spanning both the NHS and local government. It was created to improve the lives of some of the most vulnerable people in our society, placing them at the centre of their care and support, and providing them with 'wraparound' fully integrated health and social care, resulting in an improved experience and better quality of life.

Wiltshire Council and Wiltshire CCG have entered into a formal arrangement from 1 April 2015 to deliver services via the Better Care Fund. The expenditure via the Better Care Fund was as follows:



Statement of Accounts 2018/2019

	2018/2019	2017/2018
	£000	£000
Self Care, Self Support	1,645	1,569
Intermediate Care	14,267	13,503
Access, rapid response 7 day working	3,534	3,777
Care Bill	2,500	2,500
Protecting Social Care	18,810	12,577
Invest in Engagement with Heathwatch	0	100
Scheme Management	433	248
Social Care Capital	3,828	2,275
Workforce and bought forward schemes	0	0
Integrated Community Equipment	5,328	4,971
Total Expenditure before return to partners	50,345	41,520
Return to Partners CCG	0	0
Return to Partners Wiltshire Council	0	3,435
Total Schemes	50,345	44,955

This was funded from income and grants as follows:

	2018/2019	2017/2018
	£000	£000
Wiltshire CCG BCF Contribution	(31,776)	(31,551)
Wiltshire Council BCF Contribution	(8,943)	(4,524)
Disabled Facilities Grant	0	(3,070)
Improved Better Care Fund	(9,626)	(5,810)
Total Income and Grants	(50,345)	(44,955)

Note 9 Members' Allowances

The Council paid the following amounts to Members of the Council during the year.

	2018/2019 £000	2017/2018 £000
Allowances Expenses	1,908 76	1,860 78
Total	1,984	1,938



Wiltshire Council 20 Note 10 Officers' Remuneration

The Council is required to disclose the number of employees who received taxable remuneration from Wiltshire Council in excess of £50,000 for the year. These figures include Wiltshire Council employees as well as teaching and non-teaching employees employed directly by Wiltshire Council Schools. This table is based on full remuneration and not just salary.

	2018/2019	2017/2018
Remuneration		
Band	No. Employees	No. Employees
£		
50,000-54,999	91	95
55,000-59,999	70	84
60,000-64,999	57	48
65,000-69,999	30	18
70,000-74,999	16	18
75,000-79,999	15	4
80,000-84,999	7	3
85,000-89,999	6	3
90,000-94,999	3	3 3
95,000-99,999	6	3
100,000-104,999	7	2
105,000-109,999	1	1
110,000-114,999	1	0
115,000-119,999	0	0
120,000-124,999	2	0
125,000-129,999	2	1
130,000-134,999	0	1
135,000-139,999	0	0
140,000-144,999	1	1
145,000-149,999	2	0
150,000-154,999	1	1
155,000-159,999	0	1
160,000-164,999	0	1
165,000-169,999	0	0
170,000-174,999	0	1
175,000-179,999	0	1
TOTAL	318	290

Notes:

Officers' remuneration includes compensation for loss of office (redundancy).

2018/2019 Remuneration for Senior Employees - Salary is £150,000 or more per year (Included in Officer's Remuneration Bandings)

	Salary (including			Compensation		Total Remuneration excluding pension		Total Remuneration including pension
Post Holder	fees and allowances) £	Bonuses £	Expense Allowances £	for loss of Office £	Benefits in Kind £	contributions 2018/2019 £	Employers Pension Contributions £	contributions 2018/2019 £
Executive Director, Adult Care, Public Health & Digital - Carlton Brand	154,290	0	0	0	0	154,290	30,858	185,148
	154,290	0	0	0	0	154,290	30,858	185,148



2017/2018 Remuneration for Senior Employees - Salary is £150,000 or more per year

(Included in Officer's Remuneration Bandings)

						Total Remuneration		Total Remuneration
	Salary					excluding		including
	(including			Compensation		pension		pension
	fees and		Expense	for loss of	Benefits in	contributions	Employers Pension	contributions
Post Holder	allowances)	Bonuses	Allowances	Office	Kind	2017/2018	Contributions	2017/2018
	£	£	£	£	£	£	£	£
Corporate Director, Communities, Resources & Digital - Carlton Brand (Subnote F)	151,265	0	179	0	0	151,444	28,740	180,184
	151,265	0	179	0	0	151,444	28,740	180,184

2018/2019 Remuneration for Senior Employees - Salary is less than £150,000 but equal to or more than £50,000 per year (Included in Officer's Remuneration Bandings)

		Salary (including fees and		(Expense	Compensation for loss of	Benefits in	Total Remuneration excluding pension contributions	Employers Pension	Total Remuneration including pension contributions
2018/2019	Post Holder	allowances)	Bonuses £	Allowances	Office £	Kind £	2018/2019	Contributions	2018/2019 £
		£	L	£	L	L	L	£	L
Executive Director, Growth, Investment & Place		144,730	0	976	0	0	145,706	28,946	174,652
Executive Director, Children & Education		144,730	0	336	0	0	145,066	28,946	174,012
Director, Human Resources & Organisational Developme - Head of Paid Service	nt	97,898	0	0	0	0	97,898	19,579	117,477
Director, Finance & Procurement - s151 Officer (Subnote	G)	6,595	0	41	0	0	6,636	1,319	7,955
Director, Legal and Governance - Monitoring Officer		107,925	0	0	0	0	107,925	21,584	129,509
		501,878	0	1,353	0	0	503,231	100,374	603,605



22

2017/2018 Remuneration for Senior Employees - Salary is less than £150,000 but equal to or more than £50,000 per year (Included in Officer's Remuneration Bandings)

2017/2018	Post Holder	Salary (including fees and allowances) £	Bonuses £	Expense Allowances £	Compensation for loss of Office £	Benefits in Kind £	Total Remuneration excluding pension contributions 2017/2018 £	Employers Pension Contributions £	Total Remuneration including pension contributions 2017/2018 £
Corporate Director, Growth, Investment & Place (Subnote A	4 & F)	124,437	0	1,448	0	0	125,885	23,643	149,528
Corporate Director, Children & Education (Subnote B & F)		133,215	0	986	0	0	134,201	25,311	159,512
Corporate Director C (Subnote C & F)		88,238	0	0	0	0	88,238	16,765	105,003
Associate Director, People & Business (Subnote D & F)		96,919	0	228	81,169	0	178,316	13,402	191,718
Director, Human Resources & Organisational Development	t (Subnote E & F)	82,750	0	0	0	0	82,750	15,723	98,473
Director, Finance & Procurement - s151 Officer		105,810	0	318	0	0	106,128	20,104	126,232
Director Legal & Democratic - Monitoring Officer		102,528	0	0	0	0	102,528	19,480	122,008
	•	733,897	0	2,980	81,169	0	818,046	134,428	952,474

Subnote A:

Corporate Director, Growth, Investment & Place was appointed on 14 August 2017. The annualised salary for the post is £137,210. Prior to 14 August 2017, the post holder was previously the Associate Director, Economy & Planning. The annualised salary was £101,513.

Subnote B:

Corporate Director, Children & Education was appointed on 14 August 2017 and is designated as the Director of Children's Services (which is a required statutory role) from this date. The annualised salary for the post is \pounds 137,210. Prior to 14 August 2017, the post holder was previously the Associate Director, Operational Children's Services. The annualised salary was \pounds 104,761.

Subnote C:

Corporate Director C is designated as the Director of Adult Social Services which is a required statutory role, and was designated as the Director of Children's Services (which is a required statutory role) until 13 August 2017. Corporate Director C left the employment of the Council on 31 October 2017. The annualised salary was £149,767.

Subnote D:

Associate Director, People & Business left the employment of the Council on 30 November 2017 following a senior management restructure. The postholder received £81,169 as a severance payment. The annualised salary was £104,761.

Subnote E:

Director, Human Resources & Organisational Development was appointed on 6 November 2017 and is designated as the Head of Paid Service (which is a statutory role) from this date. The annualised salary for the post is £95,978. Prior to 6 November 2017, the post holder was previously the Head of Human Resources & Organisational Development. The annualised salary was £73,097.



Subnote F:

As of November 2013, the statutory role of Head of Paid service is discharged between the Corporate Directors on a rotational basis. Following a report to Cabinet on 20 June 2017, this designation was transferred to the Associate Director role with responsibility for HR, which at the time was the Associate Director, People & Business. Per Subnote E, this designation transferred to the Director, Human Resources & Organisational Development on 6 November 2017.

Subnote G:

Director, Finance & Procurement left the employment of the Council on 23 April 2018 and has since been filled on an interim basis pending recruitment of a new permanent postholder. The annualised salary for the post was £105,809.

Exit Packages

Exit packages include all benefits provide in relation to the termination of employment. These include redundancy payments, pay in lieu of notice and pension strain. The numbers of exit packages with total cost per band and total cost of the compulsory and other redundancies are set out in the table below:

Exit Package Cost Band (including special payments)	Number of Compulsory Redundancies		Number of Other Departures Agreed			lumber of Exit by Cost Band	Total Cost of Exit Packages in Each Band		
	2017/2018	2018/2019	2017/2018	2018/2019	2017/2018	2018/2019	2017/2018	2018/2019	
£							£	£	
0-20,000	3	2	90	56	93	58	794,469	480,768	
20,001-40,000	0	0	7	19	7	19	196,692	553,735	
40,001-60,000	0	0	1	14	1	14	58,989	671,465	
60,001-80,000	0	0	2	1	2	1	152,270	63,030	
80,001-100,000	0	0	1	0	1	0	81,169	0	
Total	3	2	101	90	104	92	1,283,589	1,768,998	

In 2018/2019 there were 26 exit packages relating to schools, with a value of £220,429.

Note 11 External Audit Fees

Wiltshire Council incurred the following fees in respect of external audit and statutory inspection in accordance with the Local Audit & Accountability Act 2014.

	2018/2019 £000	2017/2018 £000
Fees payable for external audit services carried out by the appointed auditor	129	180
Fees payable for the certification of grant claims and returns Fees payable in respect of other services provided by external auditors	24	27
during the year	0	0
Total	153	207

Note 12 Related Parties

The Council is required to disclose material transactions with related parties. Related parties are persons or entities that are related to Wiltshire Council. A related party transaction is a transfer of resources or obligations between a reporting entity (Wiltshire Council) and a related party, regardless of whether a price is charged. Related party transactions exclude transactions with any other entity that is a related party solely because of its economic dependence on the authority or the government of which it forms part.

UK Central Government has significant influence over the general operations of the Council. It is responsible for providing the statutory framework, within which the Council operates, provides the majority of its funding in the



form of grants and prescribes the terms of many of the transactions that the Council has with other parties (e.g. council tax bills, housing benefits). Details of Grant receipts are shown in Note 6.

Members of the Council have direct control over the Council's financial and operating policies. The total of Members' Allowances paid in 2018/2019 is shown in note 9. If a Member declares an interest in a transaction which involves the Council, these transactions are recorded in the Register of Members' Interests, open to public inspection at County Hall, Trowbridge. The register has been reviewed and Members have not disclosed any material transactions with related parties.

Officers – under the requirements of the Local Government Act 2000, the Council has developed a Code of Conduct for officers and established a Register of Officers interests. This Register of interests has been reviewed and no material transactions have been discovered.

Wiltshire Pension fund – In 2018/2019 the Council charged the fund \pounds 1.478 million (\pounds 1.472 million in 2017/2018) for expenses incurred in administering the fund.

Note 13 Note to the Funding Analysis

Adjustments to General Fund to add Expenditure or Income not Chargeable to taxations or rents and remove items which are only chargeable under statute

, , ,		2017/201	8						
	•	Adjustments for Net change for the							
	Capital	Pension	Other	Total					
	Purposes	Adjustments	Differences	Adjustments					
	(Note 13a)	(Note 13b)	(Note 13c)						
General Fund Services	£000	£000	£000	£000					
ASC Operations - Access & Reablement	646	1,016	2	1,664					
Learning Disability & Mental Health	203	654	11	868					
Commissioning	0	232	(2)	230					
Public Health & Protection	1,029	516	12	1,557					
Legal & Democratic	5	487	(14)	478					
Family & Children Services	233	2,601	1	2,835					
Education & Skills	16,084	1,966	(928)	17,122					
Communities & Communications	5,622	1,156	(21)	6,757					
Human Resources & Org Development	35	372	(2)	405					
Economic Development & Planning	11,284	788	3	12,075					
Highways & Transport	8,996	677	5	9,678					
Waste & Environment	804	644	(7)	1,441					
Housing & Commercial Development	14,825	436	(1,694)	13,567					
Corporate Services & Digital	991	985	26	2,002					
Finance	0	803	(3)	800					
Corporate Directors	0	65	1	66					
Corporate	3	376	23,716	24,095					
Housing Revenue Account (HRA)	0	263	(10,301)	(10,038)					
Net Cost of Service	60,760	14,037	10,805	85,602					
Other operating Expenditure	12,491		17,709	30,200					
Financing and Investment Income and	12,491		17,709	50,200					
Expenditure		14,929	12,162	27,091					
Taxation and non-specific grant income		14,929	(145,881)	(145,881)					
(Surplus)/ Deficit	73,251	28,966	(145,661)	(145,001) (2,988)					
(ourprus) Denoit	10,201	20,000	(100,200)	(2,000)					



		2018/201	9	
	Adjustments for No	•	044.53	T . 4 . 1
	Capital	Pension	Other	Total
	Purposes	Adjustments	Differences	Adjustments
	(Note 13a)	(Note 13b)	(Note 13c)	
General Fund Services	£000	£000	£000	£000
ASC Operations - Access & Reablement	1,176	1,004	21	2,201
Learning Disability & Mental Health	346	667	39	1,052
Commissioning	1	297	20	318
Public Health & Protection	14	510	6	530
Legal & Democratic	65	464	5	534
Family & Children Services	2,361	2,532	29	4,922
Education & Skills	23,868	1,782	(1,603)	24,047
Communities & Communications	2,688	1,135	5	3,828
Human Resources & Org Development	36	359	5	400
Economic Development & Planning	743	750	5	1,498
Highways & Transport	11,291	674	8	11,973
Waste & Environment	4,196	397	(66)	4,527
Housing & Commercial Development	14,611	469	(1,789)	13,291
Corporate Services & Digital	1,047	950	16	2,013
Finance	279	735	(4)	1,010
Corporate Directors	0	70	7	77
Corporate	0	872	15,716	16,588
Housing Revenue Account (HRA)	463	264	(8,987)	(8,260)
Net Cost of Service	63,185	13,931	3,433	80,549
Other operating Expenditure	22,920		20,679	43,599
Financing and Investment Income and				
Expenditure	(968)	14,489	11,368	24,889
Taxation and non-specific grant income	. ,		(140,541)	(140,541)
(Surplus)/ Deficit	85,137	28,420	(105,061)	8,496



Note 13a Adjustments for Capital Funding and Expenditure Purposes

These adjustments are made to the General Fund Balances to meet the requirements of generally accepted accounting practices. For services, this column includes adjustments for depreciation, impairment and revenue funded by capital. In other operating expenditure this adjusts for capital disposals with a transfer of income on disposal of assets and the amounts written off for those assets.

Note 13b Net changes for the removal of pension contributions and the addition of pension (IAS19) related expenditure and income

Net changes for the removal of pension contribution and the addition of IAS 19 Employee Benefits pension related expenditure and income. For services this represents the removal of the employer pension contributions made by the authority as permitted by statute and the replacement with current services costs and past service costs.

Note 13c Other Differences

Other differences between the amounts debited/credited to the Comprehensive Income and Expenditure Statement and amounts payable/receivable to be recognised under statute. These include adjustment for accumulated absences, PFI service charges and items reported to members but not included in statutory net cost of service (e.g. general government grants, movement on reserves and interest).

Note 14 Adjustments between accounting basis and funding basis under regulations

This note details the adjustments that are made to the total comprehensive income and expenditure recognised by the Council in the year in accordance with proper accounting practice to the resources that are specified by statutory provisions as being available to the Council to meet future capital and revenue expenditure.



Statement of Accounts 2018/2019

Reserves 2018/2019	General Fund Balance £000	Housing Revenue Account £000	Capital Receipts Reserve £000	Major Repairs Reserve £000	Capital Grants Unapplied £000	Total Unusable Reserves £000
Adjustments primarily involving the Capital Adjustment Account Reversal of items debited or credited to the Comprehensive Income and Expenditure Statement						
Charges for depreciation of non-current assets	(24,129)			(12,153)		36,282
Charges for impairment/ revaluations of plant, property and equipment Movements in the market value of Investment Properties Amortisation of intangible assets Revenue expenditure funded from capital under statute Amounts of non-current assets written off on disposal or sale as part of the	(20,395) 969 (356) (17,842)	(464)				20,859 (969) 356 17,842
gain/loss on disposal to the Comprehensive Income and Expenditure Statement	(18,119)	(4,759)	(16,033)			38,911
Insertion of items not debited or credited to the Comprehensive Income and Expenditure Statement:						
Statutory provision for the financing of capital investment	13,843					(13,843)
Capital expenditure charged against the General Fund and HRA balances Adjustments primarily involving the Capital Grants Unapplied Account:		5,486				(5,486)
Capital grants and contributions unapplied credited to the Comprehensive Income and Expenditure Statement and Expenditure Statement Application of grants to capital financing transferred to the Capital Adjustment Account Adjustments primarily involving the Capital Receipts Reserve:	88,096				(88,096) 78,347	0 (78,347)
Use of the Capital Receipts Reserve to finance new capital expenditure			11,602			(11,602)
Use of the Capital Receipts Reserve to finance repayment of HRA debt			4,810			<mark>(4,810)</mark>
Reserve to finance the payments to the Government capital receipts pool Adjustments primarily involving the Deferred Capital Receipts Reserve	(917)		917			0
Transfer of deferred sale proceeds credited as part of the gain/ loss on disposal to the Comprehensive Income and Expenditure Statement Adjustment primarily involving the Major Repairs Reserve	165		(269)			104
Use of the Major Repairs Reserve to finance new capital expenditure and depreciation				9,013		(9,013)
Adjustment primarily involving the Financial Instruments Adjustments Account:						
Amount by which finance costs charged to the Comprehensive Income and Expenditure Statement are different from finance costs chargeable in the year in accordance with statutory requirements Adjustments primarily involving the Pensions Reserve	2					(2)
Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income and Expenditure Statement (see Note 61) Adjustments primarily involving the Collection Fund Adjustment Account:	(28,166)	(263)				28,429
Amount by which council tax income credited to the Comprehensive Income and Expenditure Statement is different from council tax income calculated for the year in accordance with statutory requirements	(3,030)					3,030
Amount by which non-domestic rate income credited to the Comprehensive Income and Expenditure Statement is different from non-domestic rates income calculated for the year in accordance with statutory requirements	950					(950)
Adjustment primarily involving the Accumulated Absences Account						0
Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory						
requirements Total Adjustments	439 (8,490)	(6) (6)	1,027	(3,140)	(9,749)	(433) 20,358



Statement of Accounts 2018/2019

Reserves 2017/2018	General Fund Balance £000	Housing Revenue Account £000	Capital Receipts Reserve £000	Major Repairs Reserve £000	Capital Grants Unapplied £000	Total Unusable Reserves £000
Adjustments primarily involving the Capital Adjustment Account Reversal of items debited or credited to the Comprehensive Income and Expenditure Statement						
Charges for depreciation of non-current assets	(20,837)			(11,548)		32,385
Charges for impairment/ revaluations of plant, property and equipment Movements in the market value of Investment Properties Amortisation of intangible assets Revenue expenditure funded from capital under statute Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and Expenditure	(20,357) 524 (446) (19,119)					20,357 (524) 446 19,119
Statement	(7,383)	(5,108)	(9,905)			22,396
Insertion of items not debited or credited to the Comprehensive Income and Expenditure Statement:						
Statutory provision for the financing of capital investment	11,472					(11,472)
Capital expenditure charged against the General Fund and HRA balances Adjustments primarily involving the Capital Grants Unapplied Account:	0	6,762				(6,762)
Capital grants and contributions unapplied credited to the Comprehensive Income and Expenditure Statement and Expenditure Statement Application of grants to capital financing transferred to the Capital Adjustment Account Adjustments primarily involving the Capital Receipts Reserve:	90,882				(90,882) 71,675	0 (71,675)
			6 104			(6.404)
Use of the Capital Receipts Reserve to finance new capital expenditure	()		6,104			(6,104)
Reserve to finance the payments to the Government capital receipts pool Adjustments primarily involving the Deferred Capital Receipts Reserve	(755)		755			0
Transfer of deferred sale proceeds credited as part of the gain/ loss on disposal to the Comprehensive Income and Expenditure Statement	130		(229)			99
Adjustment primarily involving the Major Repairs Reserve Reversal of Major Repairs Allowance credited to the HRA Use of the Major Repairs Reserve to finance new capital expenditure and depreciation				11,131		0 (11,131)
Adjustment primarily involving the Financial Instruments Adjustments Account:				11,101		(11,101)
Amount by which finance costs charged to the Comprehensive Income and Expenditure Statement are different from finance costs chargeable in the year in accordance with statutory requirements	2					(2)
Adjustments primarily involving the Pensions Reserve						
Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income and Expenditure Statement (see Note 61) Employer's pensions contributions and direct payments to pensioners payable in the year	(29,267)	(263)				29,530 0
Adjustments primarily involving the Collection Fund Adjustment Account:						0
Amount by which council tax income credited to the Comprehensive Income and Expenditure Statement is different from council tax income calculated for the year in accordance with statutory requirements	3,206					(3,206)
Amount by which non-domestic rate income credited to the Comprehensive Income and Expenditure Statement is different from non-domestic rates income calculated for the year in accordance with statutory requirements	(6,397)					6,397
Adjustment primarily involving the Accumulated Absences Account						0
Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory						Ŭ
requirements	(59)	1				58
Total Adjustments	1,596	1,392	(3,275)	(417)	(19,207)	19,911



BALANCE SHEET NOTES RELATING TO CAPITAL

Note 15 Property, Plant and Equipment (PPE)

	Council Dwellings & Garages inc land £000	Other Land & Buildings £000	Vehicles, Plant and Equipment £000	Infra- structure £000	Community Assets £000	Assets under Construction £000	Surplus Assets £000	Total Property, and Plant & Equipment £000	PFI included in PPE £000
Cost or Valuation									
Opening Balance 1 April 2018	384,670	715,970	228,259	<mark>436,525</mark>	7,098	77,522	11,988	1,862,032	92,284
Additions	8,810	21,836	7,213	9,095	0	40,268	18	87,240	(14)
Derecognisation - Disposals	(1,989)	(10,235)	(12,004)	0	(99)	0	(1,263)	(25,590)	
Derecognisation - Other	0	(12,732)	(562)	0	0	0	0	(13,294)	
Revaluation increases recognised	0	22,565	3,638	0	0	0	836	27,039	7,506
in the Revaluation Reserve	(0.040)	(0.240)	(4.654)	0	٥	0	(1.050)	(00.000)	0
Revaluation decreases recognised in the Revaluation Reserve	(8,810)	(8,349)	(1,651)	U	U	U	(1,250)	(20,060)	U
Category Adjustments	9,548	8,725	2,870	29,409	0	(52,402)	45	(1,805)	0
At 31 March 2019	392,229	737,780	227,763	475,029	6,999	65,388	10,374	1,915,562	99,776
Depreciation and Impairments									
Opening Balance 1 April 2018	(113,847)	(361,335)	(153,266)	(79,031)	(938)	(14,716)	(2,098)	(725,231)	(28,208)
Depreciation Accumulated depreciation written back on derecognition of assets	(5,659) 0	(11,409) 4,740	(10,824) 1,054	(7,790) 0	0 0	0 0	(444) 193	(36,126) 5,987	(1,962) 0
Revaluation losses/Impairment recognised in the surplus/deficit on provision of services	(464)	(19,995)	(7)	0	0		(301)	(20,767)	0
At 31 March 2019	<mark>(119,970)</mark>	(387,999)	(163,043)	<mark>(86,821)</mark>	(938)	(14,716)	(2,650)	(776,137)	(30,170)
Net Book Value at 31 March 2019	272,259	349,781	64,720	388,208	6,061	50,672	7,724	1,139,425	69,606
Net Book Value at 31 March 2018	270,823	354,635	74,993	357,494	6,160	62,806	9,890	1,136,801	64,076

Note 16 Information about Depreciation Methodologies

All depreciation applied is on a straight line basis using the following standard useful lives, unless the useful economic life is reviewed downwards by the external valuer;

- Council Dwellings. These are depreciated over a useful life of 30 years;
- Other Land and Buildings, Garages and Buildings are depreciated over a useful life of 50 years with the remaining useful life given by the valuers. Land is not depreciated;
- Vehicles, Plant etc. These are depreciated over a standard period of 5 years. The only exception being services of buildings which are depreciated on the remaining useful life given by the valuers;
- Community Assets, Assets under Construction and Non Operational Assets. These are not depreciated.
- Infrastructure. These are depreciated over a useful life of 60 years.

The total depreciation charged to tangible Property Plant and Equipment fixed assets for 2018/2019 is £36,127,102. (£32,176,741 in 2017/2018)



30

Note 17 Capital Expenditure and Capital Financing

Below is the financing of the year's capital expenditure on fixed assets and revenue expenditure funded from capital under statute. This shows the Council's overall capital financing requirement for General Fund and HRA – the underlying amount of borrowing the Council has incurred on its capital investment.

	31 March 2019	31 March 2018
Opening Capital Financing Requirement (see below)	£000 £00 539,32	
Capital Investment	07.054	00.405
Plant Property & equipment Assets	87,254	89,485
Plant Property & equipment PFI Assets	(14)	52
Investment Properties	27	405
Intangible assets	1,184	22
Revenue Expenditure Funded from Capital under Statute	17,842	<u>19,119</u> 3 109,083
Sources of Finance	106,29	5 109,005
Government Grants	(78,34	(71,675)
Major Repairs Reserve	(9,013)	
Capital Receipts	(11,602	
Assets purchased through Revenue (inc HRA)	(5,48)	
Repayment of capital long term assets	(39	
Minimum Revenue Provision	(10,989	,
Voluntary Revenue Provision	(2,853	
Minimum Revenue Provision - PFI Schemes	(2,000	(2,669)
		0 (107,051)
		(101,001)
Closing Capital Financing Requirement	527,29	<mark>3</mark> 539,328
Explanation of Movements in the Year		
Increase / (decrease) in underlying need to borrow	(12,03	i) 2,032
Increase / (decrease) in Capital Financing Requirement	(12,03	i) 2,032

Note 18 Fixed Asset Valuation

Assets classified as Land & Buildings, excluding County Farms, are revalued as part of the Council's rolling programme for the revaluation of fixed assets. The valuations are carried out by an external valuer, GVA Grimley, Chartered Surveyors.

County Farms were most recently revalued in 2018/2019 by a qualified external valuer. These valuations were received on 29 May, so could not included in the draft Statement of Accounts. The statements will be updated to reflect these valuations for the final Statement of Accounts.

The basis for valuation is set out in the statement of accounting policies.

The assets revalued during 2018/2019 include Primary, Secondary, Special, Foundation & PFI Schools as well as the Investment Estate, Surplus Assets Not Held for Sale and any new assets acquired during 2018/2019 or significantly altered. All other assets will be revalued over the coming years as part of the rolling programme but have been revalued within the maximum 5 year rolling programme as dictated in the code of practice. The Council is not aware of any material change in the value of the remaining assets that were not revalued in 2018/2019.

The following table shows the split of the certified valuations for Property plant and equipment across the financial years. This table will be updated and inserted once County Farms valuations are finalised.



Schools Assets

During the 2018/2019 financial year any schools that became Academy schools have had their assets removed from the balance sheet. This is shown as a derecognition in the note for Property plant and equipment above. The Council does not recognise Academy, Voluntary Controlled and Voluntary Aided schools in its accounts.

Components and effect on depreciation

The Council complies with the IFRS requirement to componentise its property assets. Components have been applied to material items in PPE in accordance with the IFRS Code of practice.

All assets with a value over £2 million de-minimis value have been split into the following components and disclosed in the balance sheet and fixed assets notes;

- Structure the fabric of the building
- Services e.g. Lifts and other electrical or other services
- Fittings internal fittings, Kitchens, doors etc
- Externals landscaping, car parking etc

In addition all the remaining useful lives are reassessed by the external valuers. This means that services are shown separately from the structure within the plant and equipment, and services typically have a considerably shorter remaining useful life than the structure of the building.

Note 19 Revaluation and Impairment Losses

As part of the valuation process, reductions in the value of our assets (where there have previously not been upward valuations) are charged as downwards revaluation losses charged to Property, Plant and Equipment. These are detailed by asset class in note 15.



Note 20 Heritage Assets

Heritage assets are assets that are held by the Council principally for their contribution to knowledge and/ culture. Typical examples of Heritage assets would include works of art, statues, archaeological sites, military or scientific equipment. Wiltshire Council does not have extensive museum collections as most of the museums in the county are owned by other bodies. Therefore the Council does not have a significant collection of art or other antiquities that need to be disclosed on the balance sheet with a value. These assets can be disclosed in a note to the accounts if the cost of obtaining a valuation exceeds the benefit to the users of the accounts.

These principal items that have been identified as heritage assets by Wiltshire Council are:

White horse near Westbury

• The White Horse in Westbury, a chalk cutting in the hill above Westbury has been in existence for over three hundred years and is owned and maintained by the Council and is kept for historical purposes. As it is not possible to remove or sell the asset a value has not been obtained. As it is such a specialised asset it would not be possible or relevant to put a value on this asset. Therefore this asset has been disclosed in this note only.

East Grafton Wilton Windmill

• This windmill, built in 1821, is held for historic purposes being managed by the Wilton Windmill Society. As a specialised grade II listed building with a major need for ongoing repairs it is felt that it would have minimal value and the cost of obtaining the valuation would far exceed the benefit to the users. Therefore this asset has been disclosed in this note only.

Village Lock ups

• Village lock-ups are historic buildings that were used for the temporary detention of people in England and Wales. A typical village lock-up is a small structure with a single door and a narrow slit window or opening. A number of these lock ups remain in various towns across Wiltshire. Many of these are owned and maintained by Wiltshire Council and so remain part of the Heritage Assets of the County. No formal valuation has been obtained for these sites as the costs of obtaining one would outweigh the benefits of doing so, and it is felt that they would not have any material value due to their size, condition and specialisation.

County Hall Members Rooms Art

• There is a small collection of items formally held in the Members' rooms at County Hall. These include various portraits and landscapes, as well as a stuffed Bustard in a stand. These are not on public display but are kept for artistic reasons. These have been valued for insurance purposes in the past with values individually not exceeding £1,500 per item. The total value of these items is not material, nor is there a benefit to the user of the accounts in obtaining updated valuations. Therefore these items have been disclosed in this note only.

Other items of Historical Interest

• There are a small number of other art works in the Council including; a modern art piece (the Leaf) in Bourne Hill Salisbury, a newly commissioned giant painted Bustard held outside the Library in Trowbridge; various statues in parks and open spaces across the county. In addition there are various collections such as the Local Collections at Salisbury, the Savernake Collection, Arundell of Wardour collection amongst others. These items have been investigated and it is felt the cost of obtaining valuations far exceeds the benefit to the users in all these cases. Therefore these items are disclosed in this note only.



Note 21 Leases

Finance leases

A finance lease is a lease that transfers substantially all the risks and rewards of ownership of an asset to the lessee. The Council had no finance leases in 2018/2019.

Operating leases

An operating lease is a lease that is not a finance lease (see above) and includes vehicles and other equipment particularly in schools. The Council had no operating leases in 2018/2019.

Leases held as investments

The Council does not receive income from finance leases or hire purchase contracts and has not acquired any assets for the purpose of letting under finance leases.

Note 22 Private Financing Initiatives (PFI) and similar Contracts

The total amount held in Private Financing Initiative and similar contracts is as follows:

	North Wilts Schools PFI £000	Monkton Park Modified PFI £000	Housing PFI £000	Total Long term contracts £000
Balance outstanding at 1 April 2018	(25,527)	(5,464)	(19,929)	(50,920)
Payments during the year to reduce capital liability	1,051	467	1,336	2,854
Liability outstanding 31 March 2019	(24,476)	(4,997)	(18,593)	(48,066)
Split				
Due within 1 year	(1,134)	(498)	(1,075)	(2,707)
Due in over 1 year	(23,342)	(4,499)	(17,518)	(45,359)
Liability outstanding 31 March 2019	(24,476)	(4,997)	(18,593)	(48,066)

North Wiltshire Schools PFI & Additional 6th Form Units.

Wiltshire Council has a Private Finance Initiative (PFI) for three secondary schools with White Horse Education Partnership (WHEP). WHEP are responsible for maintaining and operating the facilities for 30 years from when the first school became operational (March 2002). These are included in the non-current assets in the balance sheet with an associated liability.

The funding for the annual PFI payment comes from the Council's own resources and a special government grant called a PFI credit which is credited to the revenue account in the year that they are received.

The future estimated payments the Council will make under the contract are as follows:

			2018/2019	2017/2018
Liability	Interest	Service	Total	Total
		charges		
£000	£000	£000	£000	£000
(1,134)	(1,605)	(3,478)	(6,217)	(5,947)
(5,517)	(5,475)	(14,802)	(25,794)	(24,644)
(9,772)	(4,054)	(20,681)	(34,507)	(32,900)
(8,053)	(810)	(12,736)	(21,599)	(27,763)
0	0	0	0	0
(24,476)	(11,944)	(51,697)	(88,117)	(91,254)
	£000 (1,134) (5,517) (9,772) (8,053) 0	£000 £000 (1,134) (1,605) (5,517) (5,475) (9,772) (4,054) (8,053) (810) 0 0	£000 £000 £000 (1,134) (1,605) (3,478) (5,517) (5,475) (14,802) (9,772) (4,054) (20,681) (8,053) (810) (12,736) 0 0 0	Liability Interest Service charges Total £000 £000 £000 £000 (1,134) (1,605) (3,478) (6,217) (5,517) (5,475) (14,802) (25,794) (9,772) (4,054) (20,681) (34,507) (8,053) (810) (12,736) (21,599) 0 0 0 0 0



Monkton Park Offices Modified PFI Scheme

North Wiltshire District Council entered into a long-term contract for the provision and management of Monkton Park offices. This contract is for a period of 25 years from the year 2000. The full PFI contract was modified in January 2011. Therefore only the loan associated with the capital and interest cost of building Monkton Park still has to be repaid. This is repaid directly to the Bank rather than to the former PFI joint vehicle.

The expenditure payable from 12 January 2011 onwards is the amount required for capital and interest only.

		2018/2019	2017/2018
Liability	Interest	Total	Total
£000	£000	£000	£000
(498)	(1,058)	(1,556)	(1,502)
(2,336)	(4,449)	(6,785)	(6,555)
(2,163)	(3,574)	(5,737)	(7,523)
		0	0
(4,997)	(9,081)	(14,078)	(15,580)
0	0	0	0
(4,997)	(9,081)	(14,078)	(15,580)
	£000 (498) (2,336) (2,163) (4,997) 0	£000 £000 (498) (1,058) (2,336) (4,449) (2,163) (3,574) (4,997) (9,081) 0 0	Liability Interest Total £000 £000 £000 (498) (1,058) (1,556) (2,336) (4,449) (6,785) (2,163) (3,574) (5,737) 0 (4,997) (9,081) (14,078) 0 0 0

Housing PFI Scheme

A total of 242 units have been built since 2012/2013 under a housing PFI scheme at sites across the county. These are included in the non-current assets in the balance sheet with an associated liability.

Payments are made to the PFI contractors as monthly unitary payments. These payments are commitments and can vary subject to indexation, reductions for performance and availability failures. The funding of the unitary payment will come from a government grant (the PFI credits referred to above), as well as a Council contribution.

The future estimated payments the Council will make under the contract are as follows:

			2018/2019	2017/2018
	Liability	Interest	Total	Total
Period	£000	£000	£000	£000
Within 1 years	(1,075)	(1,065)	(2,140)	(2,190)
Within 2-5 years	(4,316)	(3,766)	(8,082)	(8,271)
Within 6-10 years	(6,450)	(2,665)	(9,115)	(9,326)
Within 11-15 years	(6,752)	(751)	(7,503)	(8,322)
Within 16-20 years			0	(1,221)
Total	(18,593)	(8,247)	(26,840)	(29,330)



Note 23 Investment Property

Investment Properties are assets that are held solely to earn rentals or for capital appreciation. The following items of income and expense have been accounted for in relation to running the investment property estate. These items are shown in the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

	2018/2019	2017/2018
	£000	£000
Rental income from investment property	(2,459)	(2,761)
Direct operating expenses arising from	418	592
investment properties		
Net (Gain)/ Loss	(2,041)	(2,169)

There are no restrictions on the Council's ability to realise the value inherent in its investment property or on the Council's right to the remittance of income and the proceeds of disposal. The Council has no contractual obligations to purchase, construct or develop investment property or for repairs, maintenance or enhancement.

The following table summarises the movement in the fair value of investment properties over the year:

2018/2019	2017/2018
£000	£000
23,244	22,952
27	405
(10)	(819)
969	1,021
0	0
(83)	(497)
(695)	182
23,452	23,244
	£000 23,244 27 (10) 969 0 (83) (695)

Note 24 Intangible Assets

The Council accounts for its software as intangible assets, to the extent that the software is not an integral part of a particular IT system and accounted for as part of the hardware item of Property, Plant and Equipment. Intangible assets include both purchased licenses and internally generated software.

All software is given a finite useful life, based on assessments of the period that the software is expected to be of use to the Council. The remaining useful lives assigned to the major software suites used by the Council along with the carrying amounts are:

	Carrying	amount	Remaining
	31 March 2019	31 March 2018	Amortisation
	£000	£000	Period
Childrens Case Management System	1,514	0	5 Years
Planning System	0	197	0 years
Other items of software	471	367	1 - 5 years
Total	1,985	564	

The carrying amount of intangible assets is amortised on a straight-line basis. The amortisation of £0.356 million charged to revenue in 2018/2019 was charged to the IT Administration cost centre and then absorbed as an overhead across all the service headings in the Net Expenditure of Services. It is not possible to quantify exactly how much of the amortisation is attributable to each service heading.



All amortisation applied to Intangible assets is on a straight line basis over 5 years.

	2018/2019 Purchased Software Licences £000	2017/2018 Purchased Software Licences £000
Gross carrying amounts	21,775	21,753
Accumulated amortisation	(21,211)	(20,765)
Net Carrying amount	564	988
Purchases	1,184	22
Amortisation for the period	(370)	(446)
	(14)	0
Category Adjustments	607	0
Net carrying amount at end of year	1,971	564
Comprising:		
Gross carrying amounts	23,566	21,775
Accumulated amortisation	(21,581)	(21,211)
	1,985	564

Note 25 Assets Held for Sale

The Council held the following amounts as assets held for sale as at 31 March 2019. The definition of an asset held for sale is one that is readily available for sale, the planned sale will occur within 12 months and that the property is being actively marketed.

2018/2019	2017/2018
£000	£000
10,165	8,750
1,893	1,896
(165)	(207)
(5,988)	(1,110)
1,251	836
7,156	10,165
	£000 10,165 1,893 (165) (5,988) 1,251



OTHER NOTES TO BALANCE SHEET

Note 26 Short Term Debtors

These represent sums owed to the Council for supplies and services provided before 31 March 2018 but not received at that date.

2018/2019	2017/2018
£000	£000
1,436	1,795
10,029	11,976
3,346	3,063
14,099	12,510
1,698	1,497
35,615	31,368
6,720	4,647
72,943	66,856
(17,867)	(12,002)
(1,556)	(1,349)
(2,744)	(2,540)
(245)	(351)
(22,412)	(16,242)
50,531	50,614
	£000 1,436 10,029 3,346 14,099 1,698 35,615 6,720 72,943 (17,867) (1,556) (2,744) (245) (22,412)

Note 27 Cash and Cash Equivalent

This consists of the bank accounts of locally managed schools and the rest of the council's cash and bank accounts.

	2018/2019	2017/2018
	£000	£000
Cash & Bank	(8,567)	(5,740)
Schools' bank accounts	15,270	14,434
	6,703	8,694

Note 28 Short Term Creditors

These represent sums owed by the Council for supplies and services received before 31 March 2019 but not paid for at that date, or provisions created in accordance with the accounting policies.

	2018/2019	2017/2018
	£000	£000
Other Local Authorities	(4,390)	(3,453)
Government Departments	(10,892)	(7,019)
NHS Bodies	(2,532)	(3,878)
Sundry Creditors	(57,874)	(51,918)
Receipts in Advance	(14,085)	(13,462)
Accumulated Absences	(5,916)	(6,349)
	(95,689)	(86,079)



Wiltshire Council 38 Note 29 Provisions

Provisions are required for any liabilities of uncertain timing or amount that have been incurred. These should be recognised where the council has a present obligation as a result of a past event, that it is probable (i.e. the event is more likely than not to occur) a transfer of economic benefits will be required to settle the obligation and a reliable estimate can be made. If these conditions are not met no provision should be recognised. Amounts set aside for purposes falling outside the definition of provisions should be considered as earmarked reserves.

	Legal Claims	Insurance Claims	Business Rate Retention Scheme Appeals	Termination Benefits	Other	Total
	£000	£000	£000	£000	£000	£000
Balance at 1 April 2018	(474)	(1,266)	(1,804)	(329)	(144)	(4,017)
Additional provisions made in year	(25)	(423)	(1,884)	(71)	0	(2,403)
Amounts Used in year	0	330	1,804	267	144	2,545
Unused amounts reversed in year	0	217	0	62	0	279
Balance at 31 March 2019	(499)	(1,142)	(1,884)	(71)	0	(3,596)

Legal Claims

The Council has made provisions in respect of legal claims which may become payable by the Council depending on the outcome of a small number of individual cases totalling £0.499 million. In order not to prejudice seriously the Council's position in these cases any further information has been withheld from this publication. It is currently expected that all of these claims will be settled during the 2019/2020 financial year.

Insurance Claims

An insurance provision is accounted for when it is probable that a cost will be incurred and a reliable estimate of the cost can be made. The insurance provision for 2018/2019 is made up of 22 claims totalling £1.142 million. The 22 claims consisted of a mixture of Public and Employers Liability claims and own Property claims.

The Council self insures, with the Council meeting the first $\pounds 0.100$ million of each employers and public liability claim and between $\pounds 0.100$ million and $\pounds 0.250$ million for own property claims. It is currently expected that all of these claims will be settled during 2019/2020.

Insurance claims where liability has yet to be established are detailed in the Contingent Liability note 47.

Termination Benefits

As at 31 March 2019 the Council made a total provision of £0.071 million in respect of termination benefits, relating to redundancy costs for 2 employees. It is expected that all cases will be resolved during the first half of the 2019/2020 financial year.

Business Rate Retention Scheme Appeals

The Council is required to make provision for the costs associated with refunding business ratepayers with regard to current and prior year appeals against the rateable values of their properties on the rating list. The Council has estimated the total value of this provision to be £3.845 million as at 31 March 2019. This liability however, is shared between Wiltshire Council (49%), Central Government (50%) and Dorset and Wiltshire Fire & Rescue Authority (1%). The Council's share of this provision is therefore £1.884 million.

Other Provisions

There are no Other Provisions as at 31 March 2019.



Note 30 Borrowing

An analysis of loans by maturity is as follows:

	2018/2019	2017/2018
Short Term Borrowing	£000	£000
Maturing within 1 year Temporary Loans	0	0
Maturing within 1 year Long Term Borrowing	(10,172)	(16,951)
	(10,172)	(16,951)
Long Term Borrowing		
Maturing in 1 to 2 years	(4,000)	(8,000)
Maturing in 2 to 5 years	(28,000)	(22,000)
Maturing in 5 to 10 years	(50,123)	(50,123)
Maturing in more than 10 years	(252,906)	(232,914)
Total Maturing after 1 year	(335,029)	(313,037)
Total Borrowing	(345,201)	(329,988)

The total borrowing can be further analysed by lender category:

	2018/2019 £000	2017/2018 £000
Temporary Loans Long Term Loans:	0	0
Public Works Loans Board	(283,220)	(267,995)
Money Market	(61,981)	(61,993)
	(345,201)	(329,988)

NOTES RELATING TO RESERVES

Note 31 Usable Reserves

Movements in the Council's usable reserves are detailed in the Movement in Reserves Statement.

Reserve	Note	2018/2019	2017/2018
		£000	£000
General Fund		(15,100)	(12,943)
Earmarked Reserves	32	(37,243)	(40,488)
General Fund balance per			
Movement in Reserves			
Statement		(52,343)	(53,431)
Housing Revenue Account Balance Closing General fund and HRA		(13,567)	(17,951)
balance per Expenditure &			
Funding Statement		(65,910)	(71,382)
Other Usable Reserves			
Major Repairs Reserve	33	(4,739)	(1,599)
Usable Capital Receipts Reserve	34	(11,970)	(12,997)
Capital Grants and Contributions		(63,746)	(53,997)
Unapplied Account			
Total Usable Reserves		(146,365)	(139,975)



40

Note 32 Transfers to/ from Earmarked reserves

This note sets out the amounts set aside from the General Fund and HRA balances in earmarked reserves to provide financing for future expenditure plans and the amounts posted back from earmarked reserves to meet General Fund and HRA expenditure in 2018/2019.

Earmarked Reserves	2017/2018	Movement	2018/2019
	£000	in 2018/2019 £000	£000
PFI Reserve	(3,873)	390	(3,483)
Insurance Reserve	(3,239)	(175)	(3,414)
Locally Managed Schools' Balances	(5,930)	(1,848)	(7,778)
Elections Reserve	(200)	(200)	(400)
Area Board Reserve	(34)	(134)	(168)
Revenue Grants Earmarked Reserve	(6,714)	3,282	(3,432)
PFI Housing Scheme Earmarked Reserve	(2,851)	90	(2,761)
Economic Development & Planning Reserve	(21)	(31)	(52)
Single View of the Customer Reserve	(829)	88	(741)
Play Area Asset Transfers	(80)	(19)	(99)
Enabling Fund	(5,227)	1,816	(3,411)
Business Rates Equalisation Fund	(4,828)	(1,030)	(5,858)
Housing Benefit Subsidy Clawback	(500)	500	0
Childrens Management System	(325)	325	0
Disabled Facilities Grant	(274)	274	0
Adoption West	(200)	127	(73)
Waste Transformation	(1,250)	1,250	Ó
Area Board Pavements	(150)	(150)	(300)
Leisure	(67)	10	(57)
Capital Financing	(3,300)	972	(2,328)
Development of Local Plan	(500)	200	(300)
Building control	(30)	30	0
Development control cyclical fund	(66)	66	0
Reducing Parental Conflict	(11)	(40)	(40)
CAMHS Funding	0	(76)	(76)
Pewsey Campus	0	(32)	(32)
National Armed Forces Day	0	(35)	(35)
Culver Street Car Park	0	(25)	(25)
Microsoft Contract	0	(800)	(800)
Young Parents Support	0	(250)	(250)
Oxenwood	0	(80)	(80)
Ofsted	ů 0	(450)	(450)
School Readiness	0 0	(300)	(300)
Salisbury Recovery	0 0	(500)	(500)
		(000)	
Total	(40,488)	3,245	(37,243)



Note 33 Major Repairs Reserve

The Major Repairs reserve was a requirement under the Accounts and Audit Regulations to transfer into it a sum not less than the Major Repairs Allowance, which was an element of the former HRA subsidy. Now that the HRA is self financing, the reserve is no longer a formal requirement but can be used as previously to earmark funds to be spent for capital expenditure on Housing Revenue Account assets.

	2018/2019	2017/2018
	£000	£000
Transfer to Capital	(12,153)	11,131
HRA Depreciation	9,013	(11,548)
Transfer to HRA		0
Movement in Year	(3,140)	(417)
Balance at 1 April	(1,599)	(1,182)
Balance at 31 March	(4,739)	(1,599)

Note 34 Usable Capital Receipts Reserve

	2018/20	19	2017/2018
	£000	£000	£000
Amounts Receivable in year			
- disposal of land and buildings	(14,737)		(8,798)
- Other capital receipts - mortgages	(269)		(229)
- Other capital receipts	(421)		(352)
- Housing Pooled Capital Receipt	(875)		(755)
· · · ·		(16,302)	(10,134)
Amounts applied to finance new capital investment in year			
- capital receipts utilised	11,602		6,104
- capital receipts utilised for HRA repayment	4,810		0
- transfer to I&E for administration costs of Housing Pooling	42		0
- transfer to I&E equal to contribution	875		755
to Housing Pooled Capital receipt			
		17,329	6,859
Movement in Year	_	1,027	(3,275)
Balance at 1 April		(12,997)	(9,722)
Balance at 31 March		(11,970)	(12,997)

Note 35 Unusable Reserves

Reserve	Note	2018/2019	2017/2018
		£000	£000
Revaluation Reserve	36	(239,185)	(250,631)
Capital Adjustment Account	37	(410,607)	(381,111)
Financial Instruments		951	953
Adjustment Account			
Deferred capital receipts		(1,701)	(1,806)
Pensions Reserve	38	613,750	550,836
Collection Fund Adjustment Account		(311)	(2,391)
Accumulated Absences Account		5,916	6,349
Total Unusable Reserves		(31,187)	(77,801)



Note 36 Revaluation Reserve

The balance of this account represents the revaluation gains (as certified by the Council's external valuer - GVA Grimley, and the Council's internal valuer for farms) made by the Council arising from increases in the value of its Property, Plant and Equipment assets. The reserve only contains revaluation gains accumulated since 1 April 2007, the date the reserve was created. Accumulated gains prior to this have been consolidated into the balance on the Capital Adjustment account.

Revaluation Reserve	2018/2019	2017/2018
	£000	£000
Balance at 1 April	(250,631)	(229,778)
Upward revaluation of assets Downward revaluations not charged to surplus/ deficit on the provision of services	(29,960) 21,730	(47,905) 8,499
Surplus or deficit on revaluation of non-current assets	(258,861)	(269,184)
not posted to surplus/ deficit on the provision of services Difference between fair value depreciation and historic cost depreciation	10,272	9,323
Accumulated gains on assets sold or scrapped	9,404	9,230
Balance at 31 March	(239,185)	(250,631)



Note 37 Capital Adjustment Account

The Capital Adjustment Account reflects the timing differences arising from the different arrangements for accounting for the financing of the acquisition of assets and the consumption of those assets.

This account shows the reversal of amounts relating to Capital that are charged to the Comprehensive Income and Expenditure Statement. It also shows the financing of capital expenditure and the reversal of sums charged to the Comprehensive Income and Expenditure Statement that have been set aside to repay debt.

Capital Adjustment Account

2018/20192017/2018Opening balance at 1 April£000Reversal of items relating to capital expenditure debited or credited to the comprehensive income and expenditure account(381,111)- charges for depreciation of non-current assets36,282- charges for impairment/ revaluations of plant, property and equipment20,789- gains in fair value on Investment properties(899)- amortisation of intangable assets356- revenue expenditure funded from capital under statute17,842- revenue expenditure to Revaluation Reserve(19,676)Adjusting amounts written out of Revaluation Reserve(19,676)Net written out amount of the cost of non-current assets(287,508)consumed in the year(287,508)- Use of capital receipts reserve to finance new capital expenditure(9,013)- Use of capital receipts reserve to finance new capital expenditure(9,013)- use of capital grants(71,675)- statutory provision for the financing of capital investment charged against the general fund and HRA balances(13,842)- capital expenditure charged against the general fund and HRA balances(5,487)- capital expenditure charged against the general fund and HRA balances(5,487)- capital receipts reserve to finance HRA debt repayment(4,810)00	Capital Adjustment Account		
Opening balance at 1 April(381,111)(349,593)Reversal of items relating to capital expenditure debited or credited to the comprehensive income and expenditure account36,28232,385- charges for depreciation of non-current assets36,28232,385- charges for impairment/ revaluations of plant, property and equipment20,78920,357- gains in fair value on Investment properties(899)(524)- amortisation of intangable assets356446- revenue expenditure funded from capital under statute17,84219,119- disposals38,90922,396Other Adjusting amounts written out of Revaluation Reserve Net written out amount of the cost of non-current assets consumed in the year(19,676)(18,553)Capital financing applied in the year(287,508)(273,967)-Use of capital receipts reserve to finance new capital expenditure -use of capital receipts reserve to finance new capital expenditure -statutory provsion for the financing of capital investment charged against the general fund and HRA balances(13,842)(11,472)-capital expenditure charged against the general fund and HRA balances(5,487)(6,762)-use of capital receipts reserve to finance HRA debt repayment(4,810)0		2018/2019	2017/2018
Reversal of items relating to capital expenditure debited or credited to the comprehensive income and expenditure account36,28232,385- charges for depreciation of non-current assets36,28232,385- charges for impairment/ revaluations of plant, property and equipment20,78920,357- gains in fair value on Investment properties(899)(524)- amortisation of intangable assets356446- revenue expenditure funded from capital under statute17,84219,119- disposals38,90922,396Adjusting amounts written out of Revaluation Reserve Net written out amount of the cost of non-current assets consumed in the year(19,676)(18,553)Capital financing applied in the year(287,508)(273,967)-Use of capital receipts reserve to finance new capital expenditure - use of major repairs reserve to finance new capital expenditure - application of capital grants - statutory provision for the financing of capital investment charged against the general fund and HRA balances(13,842)(11,472) (6,762)-capital expenditure charged against the general fund and HRA balances - use of capital receipts reserve to finance HRA debt repayment(4,810)0		£000	£000
credited to the comprehensive income and expenditure account- charges for depreciation of non-current assets36,28232,385- charges for impairment/ revaluations of plant, property and equipment20,78920,357- gains in fair value on Investment properties(899)(524)- amortisation of intangable assets356446- revenue expenditure funded from capital under statute17,84219,119- disposals38,90922,396- disposals113,279Adjusting amounts written out of Revaluation Reserve Net written out amount of the cost of non-current assets consumed in the year(19,676)(18,553)- Capital financing applied in the year(287,508)(273,967)- Use of capital receipts reserve to finance new capital expenditure - use of capital receipts reserve to finance new capital expenditure(11,602)(6,104)- use of capital grants - statutory provsion for the financing of capital investment charged against the general fund and HRA balances - capital expenditure charged against the general fund and HRA balances(13,842)(11,472)- use of capital receipts reserve to finance HRA debt repayment(4,810)0	Opening balance at 1 April	(381,111)	(349,593)
credited to the comprehensive income and expenditure account- charges for depreciation of non-current assets36,28232,385- charges for impairment/ revaluations of plant, property and equipment20,78920,357- gains in fair value on Investment properties(899)(524)- amortisation of intangable assets356446- revenue expenditure funded from capital under statute17,84219,119- disposals38,90922,396- disposals113,279Adjusting amounts written out of Revaluation Reserve Net written out amount of the cost of non-current assets consumed in the year(19,676)(18,553)- Capital financing applied in the year(287,508)(273,967)- Use of capital receipts reserve to finance new capital expenditure - use of capital receipts reserve to finance new capital expenditure(11,602)(6,104)- use of capital grants - statutory provsion for the financing of capital investment charged against the general fund and HRA balances - capital expenditure charged against the general fund and HRA balances(13,842)(11,472)- use of capital receipts reserve to finance HRA debt repayment(4,810)0			
- charges for depreciation of non-current assets36,28232,385- charges for impairment/ revaluations of plant, property and equipment20,78920,357- gains in fair value on Investment properties(899)(524)- amortisation of intangable assets356446- revenue expenditure funded from capital under statute17,84219,119- disposals38,90922,396- disposals38,90922,396- disposals113,279- Adjusting amounts written out of Revaluation Reserve(19,676)(18,553)Other Adjustment to Revaluation Reserve(19,676)(18,553)Other Adjustment to Revaluation Reserve(287,508)(273,967)- Use of capital financing applied in the year(287,508)(273,967)- Use of capital receipts reserve to finance new capital expenditure(9,013)(11,131)- application of capital grants(78,345)(71,675)- statutory provsion for the financing of capital investment(13,842)(11,472)- capital expenditure charged against the general fund and HRA balances(5,487)(6,762)- Use of capital receipts reserve to finance HRA debt repayment(4,810)0	Reversal of items relating to capital expenditure debited or		
- charges for impairment/ revaluations of plant, property and equipment20,78920,357- gains in fair value on Investment properties(899)(524)- amortisation of intangable assets356446- revenue expenditure funded from capital under statute17,84219,119- disposals38,90922,396Adjusting amounts written out of Revaluation Reserve(19,676)(18,553)Other Adjustment to Revaluation Reserve(19,676)(18,553)Other Adjustment to Revaluation Reserve(287,508)(273,967)Capital financing applied in the year(287,508)(273,967)- Use of capital receipts reserve to finance new capital expenditure(9,013)(11,131)- application of capital grants(78,345)(71,675)- statutory provsion for the financing of capital investment charged against the general fund and HRA balances(13,842)(11,472)- capital receipts reserve to finance HRA debt repayment(4,810)0	credited to the comprehensive income and expenditure account		
- gains in fair value on Investment properties(899)(524)- amortisation of intangable assets356446- revenue expenditure funded from capital under statute17,84219,119- disposals38,90922,396Adjusting amounts written out of Revaluation Reserve Net written out amount of the cost of non-current assets consumed in the year(19,676)(18,553)Capital financing applied in the year(287,508)(273,967)- Use of capital receipts reserve to finance new capital expenditure - use of capital grants - statutory provsion for the financing of capital investment charged against the general fund and HRA balances - use of capital receipts reserve to finance HRA debt repayment(13,842)(11,472)- capital expenditure charged against the general fund and HRA balances - Use of capital receipts reserve to finance HRA debt repayment(4,810)0	- charges for depreciation of non-current assets	36,282	32,385
- amortisation of intangable assets356446- revenue expenditure funded from capital under statute17,84219,119- disposals113,279Adjusting amounts written out of Revaluation Reserve Other Adjustment to Revaluation Reserve Net written out amount of the cost of non-current assets consumed in the year(19,676)(18,553)Capital financing applied in the year -Use of capital receipts reserve to finance new capital expenditure -use of major repairs reserve to finance new capital expenditure -statutory provsion for the financing of capital investment charged against the general fund and HRA balances -capital receipts reserve to finance HRA debt repayment(13,842)(11,472)-capital receipts reserve to finance HRA debt repayment(4,810)0	- charges for impairment/ revaluations of plant, property and equipment	20,789	20,357
- revenue expenditure funded from capital under statute17,84219,119- disposals38,90922,396Adjusting amounts written out of Revaluation Reserve Net written out amount of the cost of non-current assets consumed in the year(19,676)(18,553)Capital financing applied in the year(287,508)(273,967)-Use of capital receipts reserve to finance new capital expenditure -use of capital grants -statutory provsion for the financing of capital investment charged against the general fund and HRA balances(13,842)(11,472)-capital expenditure charged against the general fund and HRA debt repayment(4,810)00	- gains in fair value on Investment properties	(899)	(524)
- revenue expenditure funded from capital under statute17,84219,119- disposals38,90922,396Adjusting amounts written out of Revaluation Reserve Net written out amount of the cost of non-current assets consumed in the year(19,676)(18,553)Capital financing applied in the year(287,508)(273,967)-Use of capital receipts reserve to finance new capital expenditure -use of capital grants -statutory provsion for the financing of capital investment charged against the general fund and HRA balances(13,842)(11,472)-capital expenditure charged against the general fund and HRA debt repayment(4,810)00	- amortisation of intangable assets	356	446
Adjusting amounts written out of Revaluation Reserve Other Adjustment to Revaluation Reserve Net written out amount of the cost of non-current assets consumed in the year(19,676)(18,553)Capital financing applied in the year -Use of capital receipts reserve to finance new capital expenditure -use of major repairs reserve to finance new capital expenditure -application of capital grants -statutory provsion for the financing of capital investment charged against the general fund and HRA balances(11,8279 (18,553).capital expenditure charged against the general fund and HRA balances -Use of capital receipts reserve to finance HRA debt repayment(13,842) (11,472) (6,762)	-	17,842	19,119
Adjusting amounts written out of Revaluation Reserve Other Adjustment to Revaluation Reserve Net written out amount of the cost of non-current assets consumed in the year(19,676)(18,553)Capital financing applied in the year -Use of capital receipts reserve to finance new capital expenditure -use of major repairs reserve to finance new capital expenditure -application of capital grants -statutory provsion for the financing of capital investment charged against the general fund and HRA balances(11,8279 (19,676)(18,553).capital expenditure charged against the general fund and HRA balances -Use of capital receipts reserve to finance HRA debt repayment(11,602) (6,104)(6,104) (11,131).capital expenditure charged against the general fund and HRA balances -Use of capital receipts reserve to finance HRA debt repayment(13,842) (11,472) (4,810)(11,472) (6,762)	- disposals	38,909	22,396
Other Adjustment to Revaluation Reserve Net written out amount of the cost of non-current assets consumed in the year(287,508)Capital financing applied in the year(287,508)(273,967)-Use of capital receipts reserve to finance new capital expenditure -Use of major repairs reserve to finance new capital expenditure -application of capital grants -statutory provsion for the financing of capital investment charged against the general fund and HRA balances(11,602)(6,104)-capital expenditure charged against the general fund and HRA balances -capital receipts reserve to finance HRA debt repayment(13,842)(11,472)-Use of capital receipts reserve to finance HRA debt repayment(4,810)0	·	113,279	· · · · ·
Other Adjustment to Revaluation Reserve Net written out amount of the cost of non-current assets consumed in the year(287,508)Capital financing applied in the year(287,508)(273,967)-Use of capital receipts reserve to finance new capital expenditure -Use of major repairs reserve to finance new capital expenditure -application of capital grants -statutory provsion for the financing of capital investment charged against the general fund and HRA balances(11,602)(6,104)-capital expenditure charged against the general fund and HRA balances -capital receipts reserve to finance HRA debt repayment(13,842)(11,472)-Use of capital receipts reserve to finance HRA debt repayment(4,810)0		·	
Other Adjustment to Revaluation Reserve Net written out amount of the cost of non-current assets consumed in the year(287,508)Capital financing applied in the year(287,508)(273,967)-Use of capital receipts reserve to finance new capital expenditure -Use of major repairs reserve to finance new capital expenditure -application of capital grants -statutory provsion for the financing of capital investment charged against the general fund and HRA balances(11,602)(6,104)-capital expenditure charged against the general fund and HRA balances -capital receipts reserve to finance HRA debt repayment(13,842)(11,472)-Use of capital receipts reserve to finance HRA debt repayment(4,810)0	Adjusting amounts written out of Revaluation Reserve	(19,676)	(18,553)
Net written out amount of the cost of non-current assets consumed in the year(287,508)(273,967)Capital financing applied in the year -Use of capital receipts reserve to finance new capital expenditure -Use of major repairs reserve to finance new capital expenditure -application of capital grants -statutory provsion for the financing of capital investment charged against the general fund and HRA balances(11,602) (6,104) (9,013) (11,131) (78,345) (71,675)-capital expenditure charged against the general fund and HRA balances -capital receipts reserve to finance HRA debt repayment(13,842) (14,810)(11,472) (6,762)		,	
Capital financing applied in the year(11,602)(6,104)-Use of capital receipts reserve to finance new capital expenditure(9,013)(11,131)-application of capital grants(78,345)(71,675)-statutory provsion for the financing of capital investment charged against the general fund and HRA balances(13,842)(11,472)-capital expenditure charged against the general fund and HRA balances(5,487)(6,762)-Use of capital receipts reserve to finance HRA debt repayment(4,810)0	•		
Capital financing applied in the year(11,602)(6,104)-Use of capital receipts reserve to finance new capital expenditure(9,013)(11,131)-application of capital grants(78,345)(71,675)-statutory provsion for the financing of capital investment charged against the general fund and HRA balances(13,842)(11,472)-capital expenditure charged against the general fund and HRA balances(5,487)(6,762)-Use of capital receipts reserve to finance HRA debt repayment(4,810)0	consumed in the year	(287,508)	(273,967)
-Use of capital receipts reserve to finance new capital expenditure(11,602)(6,104)-Use of major repairs reserve to finance new capital expenditure(9,013)(11,131)-application of capital grants(78,345)(71,675)-statutory provsion for the financing of capital investment(13,842)(11,472)-capital expenditure charged against the general fund and HRA balances(5,487)(6,762)-Use of capital receipts reserve to finance HRA debt repayment(4,810)0		,	, , , ,
-Use of capital receipts reserve to finance new capital expenditure(11,602)(6,104)-Use of major repairs reserve to finance new capital expenditure(9,013)(11,131)-application of capital grants(78,345)(71,675)-statutory provsion for the financing of capital investment(13,842)(11,472)-capital expenditure charged against the general fund and HRA balances(5,487)(6,762)-Use of capital receipts reserve to finance HRA debt repayment(4,810)0	Capital financing applied in the year		
-Use of major repairs reserve to finance new capital expenditure(9,013)(11,131)-application of capital grants(78,345)(71,675)-statutory provsion for the financing of capital investment charged against the general fund and HRA balances(13,842)(11,472)-capital expenditure charged against the general fund and HRA balances(5,487)(6,762)-Use of capital receipts reserve to finance HRA debt repayment(4,810)0		(11,602)	(6,104)
-application of capital grants(78,345)(71,675)-statutory provsion for the financing of capital investment charged against the general fund and HRA balances(13,842)(11,472)-capital expenditure charged against the general fund and HRA balances(5,487)(6,762)-Use of capital receipts reserve to finance HRA debt repayment(4,810)0		• • •	• • •
-statutory provsion for the financing of capital investment charged against the general fund and HRA balances -capital expenditure charged against the general fund and HRA balances -Use of capital receipts reserve to finance HRA debt repayment (4,810) 0		(78,345)	
charged against the general fund and HRA balances(13,842)(11,472)-capital expenditure charged against the general fund and HRA balances(5,487)(6,762)-Use of capital receipts reserve to finance HRA debt repayment(4,810)0		(,,	(,)
-capital expenditure charged against the general fund and HRA balances(5,487)(6,762)-Use of capital receipts reserve to finance HRA debt repayment(4,810)0		(13,842)	(11.472)
-Use of capital receipts reserve to finance HRA debt repayment (4,810) 0		• • •	• • •
		(, ,	
		(.,)	·
Balance at 31 March (381,111) (381,111)	Balance at 31 March	(410,607)	(381,111)



44

Note 38 Pension Fund Liability

The movement in the liabilities in the Pension Fund are as follows:

	Assets	Period ende	d 31 March 2019 Net (liability)/	Assets	Period ende	d 31 March 2018 Net (liability)/
	Obligations	Liabilties	asset	Obligations	Liabilties	asset
	£000	£000	£000	£000	£000	£000
Fair value of employer assets	1,044,986	0	1,044,986	971,217	0	971,217
Present value of funded liabilities	0	(1,539,538)	(1,539,538)	0	(1,525,509)	(1,525,509)
Present value of unfunded liabilities	0	(56,284)	(56,284)	0	(58,499)	(58,499)
Opening Position	1,044,986	(1,595,822)	(550,836)	971,217	(1,584,008)	(612,791)
Service cost						
Current service cost*	0	(49,915)	(49,915)	0	(50,252)	(50,252)
Past service cost (including curtailments)	0	(872)	(872)	0	(376)	(376)
Effect of settlements	(985)	1,583	598	(4,440)	7,377	2,937
Total service cost	(985)	(49,204)	(50,189)	(4,440)	(43,251)	(47,691)
Net interest						
Interest income on plan assets	27,035	0	27,035	24,064	0	24,064
Interest cost on defined benefit obligation	0	(41,524)	(41,524)	0	(39,517)	(39,517)
Impact of asset ceiling on net interest	0	0	0	0	0	0
Total net interest	27,035	(41,524)	(14,489)	24,064	(39,517)	(15,453)
Total defined benefit cost recognised in Profit or	26,050	(90,728)	(64,678)	19,624	(82,768)	(63,144)
(Loss)						
Cashflows	= =0 /	(7 70 ()			(= ===)	
Plan participants' contributions	7,781	(7,781)	0	7,577	(7,577)	0
Employer contributions	32,702	0	32,702	30,134	0	30,134
Contributions in respect of unfunded benefits	3,547	0	3,547	3,480	0	3,480
Benefits paid	(48,200)	48,200	0	(45,849)	45,849	0
Unfunded benefits paid	(3,547)	3,547	(570.005)	(3,480)	3,480	0
Expected closing position Remeasurements	1,063,319	(1,642,584)	(579,265)	982,703	(1,625,024)	(642,321)
Change in demographic assumptions	0	0	0	0	0	0
Change in financial assumptions	0	(95,154)	(95,154)	0	29,294	29,294
Other experience	0	(33, 134) (430)	(33, 134) (430)	0	(92)	(92)
Return on assets excluding amounts included in net	61,099	(61,099	62,283	(32)	62,283
interest	01,000	U	01,000	02,200	Ū	02,200
Total remeasurements recognised in Other	61,099	(95,584)	(34,485)	62,283	29,202	91,485
Comprehensive Income (OCI)	01,000	(00,004)	(01,100)	01,100	20,202	01,100
Effect of business combination and disposals	0	0	0	0	0	0
Fair value of employer assets	1,124,418	0	1,124,418	1,044,986	0	1,044,986
Present value of funded liabilities	0	(1,682,916)	(1,682,916)	1,044,500 0	(1,539,538)	(1,539,538)
Present value of unfunded liabilities	0	(55,252)	(55,252)	ů 0	(1,000,000)	(1,005,000) (56,284)
Closing position	1,124,418	(1,738,168)	(613,750)	1,044,986	(1,595,822)	(550,836)
J P P P P P P P P P P P P P P P P P P P	.,.=.,	(.,		.,•	(.,	(000,000)

* The current service cost includes an allowance for administration expenses of 0.5% of payroll.



NOTES TO THE CASHFLOW STATEMENT

Note 39 Cash Flow Operating Activities

The cash flows for operating activities include the following items:

Interest Received	2018/2019 £000 (960)	2017/2018 £000 (428)
Interest Payable	12,328	12,590
Note 40 Cash Flow Investing Activities		
	2018/2019	2017/2018
	£000	£000
Purchase of Property, plant and equipment, investment		
property and intangible assets	91,305	92,798
Net Investments	38,472	7,014
Proceeds from sale of property, plant and equipment,		
investment property and intangible assets	(16,071)	(9,941)
Other receipts from investing activities	(88,094)	(90,882)
Net Cash flows from investing activities	25,612	(1,011)

Note 41 Cash Flow Financing Activities

	2018/2019	2017/2018
	£000	£000
Cash Receipts of short and long term borrowing	15,213	12,554
Net cash flows from financing activities	15,213	12,554

NOTES RELATING TO ACCOUNTING DECISION MAKING

Note 42 Accounting Standards that have been issued but have not yet been adopted

For 2018/2019, there are a number of accounting policy changes that have been issued but not yet adopted. The standards introduced in the 2019/2020 Code of Practice that have not yet been adopted are:

- Amendments to IAS 40 Investment Property: Transfers of Investment Property
- Annual Improvements to IFRS Standards 2014-2016 Cycle
- IFRIC 22 Foreign Currency Transactions and Advance Consideration
- IFRIC 23 Uncertainty over Income Tax Treatments
- Amendments to IFRS 9 Financial Instruments: Prepayment Features with Negative Compensation

The code of practice requires the Council to disclose information relating to the impact of an accounting change that will be required by a new standard that has been issued but not yet adopted by the Code for the relevant financial year. It is considered that these standards will not have a material impact on the financial statements of Wiltshire Council, so no further disclosure is required in these accounts in this year.



46

Note 43 Critical Judgements in applying accounting policies

In applying the Accounting Policies set out in the Notes to the Accounts Annex 1, the Council has had to make certain judgements about complex transactions or those involving uncertainty about future events.

The main critical judgement made in the Statement of Accounts is that there remains a degree of uncertainty about future levels of funding for local government for both Revenue and Capital funding. However, the Council has determined that this uncertainty is not yet sufficient to provide an indication that the assets of the Council might be impaired as a result of a need to close facilities and reduce levels of service provision. These assumptions are included in the Council's Business Plan.

Note 44 Assumptions made about the future and other major sources of estimation uncertainty

The Statement of Accounts contains estimated figures that are based on assumptions made by the Council about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

The items in the Council's Balance Sheet at 31 March 2019 for which there is a significant risk of material adjustment in the forthcoming financial year are as follows:

Property, Plant and Equipment

Assets are depreciated over useful lives that are dependent on assumptions about the level of repairs and maintenance that will be incurred in relation to individual assets. The current economic climate makes it uncertain that the Council will be able to sustain its current spending on repairs and maintenance, bringing into doubt the useful lives assigned to assets.

If the useful life of assets is reduced, depreciation increases and the carrying amount of the assets falls. The total depreciation charge made in 2018/2019 on PPE assets was £36 million so if the assumptions were to change this could have an effect on the amount of depreciation charged in future years. This would be mitigated by the fact that depreciation is reversed out so has no impact on the level of Council Tax.

Fair measurements value

When the fair values of financial assets and financial liabilities cannot be measured based on quoted prices in active markets (i.e. Level 1 inputs), their fair value is measured using valuation techniques (e.g. quoted prices for similar assets or liabilities in active markets or the discounted cash flow (DCF) model), however per note 59, the Council does not hold any of this type of asset at present. Where possible, the inputs to these valuation techniques are based on observable data, but where this is not possible judgement is required in establishing fair values. These judgements typically include considerations such as uncertainty and risk. However, changes in the assumptions used could affect the fair value of the Council's assets and liabilities.

Information about the valuation techniques and inputs used in determining the fair value of the authority's assets and liabilities is disclosed in note 52 below.

The Council uses the discounted cash flow (DCF) model to measure the fair value of some of its investment properties and financial assets.

The significant unobservable inputs used in the fair value measurement include management assumptions regarding rent growth, vacancy levels (for investment properties) and discount rates – adjusted for regional factors (for both investment properties and some financial assets).

Significant changes in any of the unobservable inputs would result in a significantly lower or higher fair value measurement for the investment properties and financial assets.

This list does not include assets and liabilities that are carried at fair value based on a recently observed market price.



Provisions

The Council has made a number of provisions in the accounts, totalling £3.596 million. These are based on current information and current likely settlement value. Provisions will need to be reviewed on a regular basis to ensure they are kept up to date. Further information is found in note 29.

An increase or decrease over the forthcoming year in either the total number of claims, appeals or the estimated average settlement would have the effect of changing the level of provision needed.

Pensions Liability

Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. A firm of consulting actuaries is engaged to provide the Council with expert advice about the assumptions to be applied.

The effects on the net pension liability of changes in individual assumptions can be measured and further details of the assumptions are in note 49.

Arrears

At 31 March 2018, the Council had a balance of short term debtors of £72.9 million. A bad debt provision of £22.4 million or around 31% of the debt has been made. In the current economic climate it is difficult to access the accuracy of this provision, but this will be continually.

An increase or decrease in collection rates would have the effect of changing the level of provision needed. See note 26 for further details.

Note 45 Authorisation of Accounts for Issue

These accounts were considered and authorised by the Chief Financial Officer of Wiltshire Council on 31 May 2019. The final audited version of these accounts will be considered for approval by the Audit Committee at its meeting on 24 July 2019.

Note 46 Events after the Balance Sheet Date

The Statement of Accounts were authorised by the Chief Financial Officer on 31 May 2019. Events taking place after this date are not reflected in the financial statements or notes.

Where events take place or further information is obtained before this date, the figures in the financial statements and notes will be adjusted in all material respects to reflect the impact of this information.

There are no adjusting events after the balance sheet date for 2018/2019.

Note 47 Contingent Liabilities

A contingent liability is a potential liability which depends on the occurrence or non-occurrence of one or more uncertain future events. The Council is required to disclose an estimate in respect of future costs that may occur that are not currently reflected in the accounts. The Council has identified one contingent liability as at 31 March 2019:

Insurance Claims

As at 31 March 2019 there are 20 insurance claims where liability has yet to be established. The estimated value of these claims should the Council be found liable in every instance is £0.570 million



Wiltshire Council 48 Legal Claim

As at 31 March 2019 there was 1 legal claim pending a tribunal. The estimated value of this claim should the Council be found liable is £0.080 million

Note 48 Pension Schemes Accounted for as defined contribution Schemes

Teachers pension scheme

In 2018/2019 the Council paid £9.58 million (£9.81 million in 2017/2018) to the Department for Education and Skills in respect of teachers' pension costs which represent 16.48% of teachers' pensionable pay. In addition, the Council is responsible for all pension payments relating to added years it has awarded, together with the related increases. In 2018/2019 these amounted to £2.38 million (£2.37 million in 2017/2018).

Note 49 Defined benefit Pension Schemes

Participation in Pensions Schemes

As part of the terms and conditions of employment for officers and other employees, the Council offers retirement benefits. Although these will not actually be payable until employees retire, the Council has a commitment to make the payments and this needs to be disclosed at the time that employees earn their future entitlement.

The Council participates in two pension schemes:

- The Local Government Pension Scheme for civilian employees, administered by Wiltshire Council this is a funded scheme, meaning that the Council and employees pay contributions into a fund, calculated at a level estimated to balance the pensions liabilities with investment assets.
- The Teachers' Pension Scheme this is an unfunded scheme, meaning that there are no investments assets built up to meet the provisions liabilities, and cash has to be generated to meet actual pension payments as they eventually fall due. The liability for this scheme falls upon central government.

Liabilities for the LGPS pension scheme have been assessed by Hymans Robertson, an independent firm of actuaries, on an actuarial basis using the projected unit method based on the full actuarial valuation of the fund carried at 31 March 2019.

Pension costs have been charged to the Comprehensive Income and Expenditure Statement on the basis required by IAS 19, contributions payable to the Wiltshire Council pension scheme are based on a 2019 actuarial valuation report dated 31 March 2019. These IAS 19 amounts are then reversed out by a contribution to/from the Pensions reserve, so that they have no impact on the Council Tax.

Assets and liabilities in relation to Retirement Benefits

The underlying assets and liabilities for the retirement benefits attributable to the Council as at 31 March 2019 are as follows:

Local Government Pension Scheme	31 March 2019	31 March 2018
	£000	£000
Fair Value of Employer Assets	1,124,418	1,044,986
Present Value of Funded Liabilities	(1,682,916)	(1,539,538)
Net (Under)/Overfunding in Funded Plans	(558,498)	(494,552)
Present value of Unfunded Liabilities	(55,252)	(56,284)
Net Asset/(Liability)	(613,750)	(550,836)
Amount on balance sheet		
Asset	1,124,418	1,044,986
Liability	(1,738,168)	(1,595,822)
Liability Amount in Balance Sheet	(613,750)	(550,836)

A more detailed breakdown is included in note 38



Information about the defined benefit obligation

	Liability split	Liability split	Duration
	£000	%	years
Active members	675,815	40.2	23.8
Deferred members	429,174	25.5	21.6
Pensioner members	577,927	34.3	10.1
Total	1,682,916	100.0	16.5

The obligation shows the underlying commitments that the Council has in the long run to pay retirement benefits. Statutory arrangements for the funding of the deficit mean that the financial position of the Council remains healthy. The deficit on the scheme will be made good by increased contributions over the remaining working life of employees, as assessed by the scheme actuary.

Pension Assumptions

Financial Assumptions

The estimates of pensions payable in future years are dependent on certain assumptions. The main assumptions used in the calculations are:

Assumptions as at Year Ended:	31 March 2019	31 March 2018
	% per annum	% per annum
Pension Increase Rate	2.5%	2.4%
Salary Increase Rate	2.8%	2.7%
Discount Rate	2.4%	2.6%

Assumptions on Mortality Rates

Life expectancies are based on the Fund's Vita Curves with improvements. Based on this, the average future life expectancies at age 65 are summarised below:

	Males	Females
Current Pensioners	22.5 years	24.9 years
Future Pensioners	24.1 years	26.7 years

Life expectancies for the prior period end are based on the Fund's analysis. The allowance for future life expectancies is shown below:

Year Ended	Prospective Pensioners	Pensioners
31 March 2018	CMI 2013 model assuming the current rate of improvements has peaked and will converge to a long term rate of 1.25% p.a.	CMI 2013 model assuming the current rate of improvements has peaked and will converge to a long term rate of 1.25% p.a.

Pension Assets

Fair value of employer assets

Assets in the Wiltshire County Council Pension Fund are valued at a fair value, principally market value for investment and consist of the following categories, by proportion:



Statement of Accounts 2018/2019

Wiltshire Council 50

		31 March 2019		31 March 2018				
Asset Category	Quoted Prices in Active Markets £000	Prices not quoted in Active Markets £000	Total £000	%	Quoted Prices in Active Markets £000	Prices not quoted in Active Markets £000	Total £000	%
Equity Securities:								
Consumer	23,342	0	23,342	2%	21,693	0	21,693	2%
Manufacturing	17,380	0	17,380	2%	16,152	0	16,152	2%
Financial Institutions	3,178	0	3,178	0%	2,954	0	2,954	0%
Health & Care	5,028	0	5,028	0%	4,673	0	4,673	0%
Information Technol	115,462	0	115,462	10%	107,305	0	107,305	10%
Other	9,399	0	9,399	1%	8,735	0	8,735	1%
Real Estate:								
UK Property	0	117,928	117,928	11%	0	109,598	109,598	11%
Overseas Property	0	25,691	25,691	2%	0	23,876	23,876	2%
Investment Funds								
& Unit Trusts:								
Equities	0	591,598	591,598	53%	0	549,806	549,806	53%
Bonds	0	184,071	184,071	16%	0	171,067	171,067	16%
Infrastructure	0	19,855	19,855	2%	0	18,453	18,453	2%
Other	0	3,132	3,132	0%	0	2,910	2,910	0%
Cash & Cash Equiv	alents							
All	8,354	0	8,354	1%	7,764		7,764	1%
Total	182,143	942,275	1,124,418	100%	169,276	875,710	1,044,986	100%

Projected defined benefit costs for the period to 31 March 2020

The estimated employer contributions for the year to 31 March 2020 will be approximately £31.392 million.

The amounts determined by the actuary to be charged to the revenue account under IAS 19 were as follows:

Period Ended 31 March 2020	Assets	Obligations	Net (Liability)/Asset
	£000	£000	£000	% of Payroll
Projected Current Service Cost	0	55,381	(55,381)	(45.3%)
Total Service Costs	0	55,381	(55,381)	(45.3%)
Interest Income on Plan Assets	26,878	0	26,878	22.0%
Interest Cost on Defined Benefit Obligation	0	41,851	(41,851)	(34.2%)
Total Net Interest Cost	26,878	41,851	(14,973)	(12.2%)
Total included in Profit or Loss	26,878	97,232	(70,354)	(57.5%)

Sensitivity Analysis

The sensitivity regarding the principal assumptions used to measure the scheme liabilities are set out below:



		Approximate
	Approximate	monetary
Change in Assumptions as at 31 March	% increase to	amount
2019	Employer	(£000)
0.5% decrease in Real Discount Rate	10%	173,223
0.5% increase in the Salary Increase Rate	1%	18,965
0.5% increase in the Pension Increase Rate	9%	151,839

Further information can be found in the Wiltshire Pension Fund annual report 2018/2019 which is available on request. Requests for this report, or any other queries arising from the Wiltshire Pension Fund Accounts, should be addressed to the Director, Finance & Procurement, Wiltshire Council, County Hall, Bythesea Road, Trowbridge, BA14 8JN.

Note 50 Nature and Extent of risks arising from Financial Instruments

Risk management is carried out by a central treasury team, under policies approved by the Council in the annual treasury management strategy. The Council provides written principles for overall risk management, as well as written policies (covering specific areas, such as interest rate risk, credit risk, and the investment of surplus cash.

The Council's activities expose it to a variety of financial risks. The key risks are:

- **Credit risk** the possibility that other parties might fail to pay amounts due to the Council;
- **Liquidity risk** the possibility that the Council might not have funds available to meet its commitments to make payments;
- **Refinancing risk** the possibility that the Council might be requiring to renew a financial instrument on maturity at disadvantageous interest rates or terms; and
- **Market risk** the possibility that financial loss might arise for the Council as a result of changes in such measures as interest rates or stock market movements.

The Council's overall risk management programme focuses on the unpredictability of financial markets, and seeks to minimise potential adverse effects on the resources available to fund services.

Credit Risk

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the Council's customers.

This risk is minimised through the Annual Investment Strategy, which is available on the Council's website.

The Annual Investment Strategy requires that deposits are not made with financial institutions unless they meet identified minimum credit criteria, in accordance with the Fitch, Moody's and Standard & Poor's Credit Ratings Services. The Annual Investment Strategy also considers maximum amounts and time limits with a financial institution located in each category.

The credit criteria in respect of financial assets held by the Council are detailed below:

The Council uses the creditworthiness service provided by Link Asset Services. This service uses a sophisticated modelling approach with credit ratings from all three rating agencies - Fitch, Moody's and Standard and Poor's, forming the core element. However, it does not rely solely on the current credit ratings of counterparties but also uses the following as overlays:

- credit watches and credit outlooks from credit rating agencies
- CDS spreads to give early warning of likely changes in credit ratings



- 52
 - sovereign ratings to select counterparties from only the most creditworthy countries

The full Investment Strategy for 2018/2019 was approved by Full Council on 20 February 2018 and is available on the Council's website.

Customers for goods and services are assessed, taking into account their financial position, past experience and other factors, with individual credit limits being set in accordance with internal ratings in accordance with parameters set by the Council.

The Council's maximum exposure to credit risk in relation to its investments in financial institutions of £102.249 million cannot be assessed generally as the risk of any institution failing to make interest payments or repay the principal sum will be specific to each individual institution. Recent experience has shown that it is rare for such entities to be unable to meet their commitments. A risk of irrecoverability applies to all of the Council's deposits, but there was no evidence at 31 March 2019 that this was likely to crystallise.

No credit limits were exceeded during the reporting period and the Council does not expect any losses from nonperformance by any of its counterparties in relation to deposits.

Amounts Arising from Expected Credit Losses

Impairments arising from expected credit losses have been calculated using an historical default table provided by Link Asset Services.

The 12 month Expected Credit Loss for Individual Financial Assets (Fixed Term Deposits) recognised at amortised cost during 2018/2019 is £6,984.69.

For deposits with Local Authorities no impairment is required since the Code does not recognise a loss allowance where the counterparty for a financial asset is central government or a local authority for which relevant statutory provisions prevent default.

As the calculated impairment of £6,984.69 is considered to be immaterial there no need to recognise this in the Comprehensive Income & Expenditure Statement.

During the year, no financial assets were written off by the Council.

Credit Risk Exposure

The Council has the following exposure to credit risk at 31 March 2019.

	Credit Risk Rating	Gross Carrying Amount £000s
12 month expected credit losses	AAA	54,037
	AA	13
	AA-	24,136
	A+	16,053
	A	8,010
	BBB	0
	Sub BBB	0
Maximum Credit Risk Exposure		102,249
Landsbanki Winding Up Board		28
Total Carrying Amount of all Investm	nents	102,277

The 12 month expected credit losses do not include the carrying amount for Landsbanki Winding Up Board as this investment has already been impaired.



During 2018/2019 the council held no collateral as security.

Liquidity Risk

The Council manages its liquidity position through the risk management procedures above (the setting and approval of prudential indicators and the approval of the treasury and investment strategy reports), as well as through a comprehensive cash flow management system, as required by the CIPFA Code of Practice. This seeks to ensure that cash is available when needed.

The Council has ready access to borrowings from the money markets to cover any day to day cash flow need, and the PWLB and money markets for access to longer term funds. The Council is also required to provide a balanced budget through the Local Government Finance Act 1992, which ensures sufficient monies are raised to cover annual expenditure. There is therefore no significant risk that it will be unable to raise finance to meet its commitments under financial instruments.

Outstanding investment (£102.249 million) are all due to be repaid in less than one year.

Refinancing and Maturity Risk

The Council maintains a significant debt and investment portfolio. Whilst the cash flow procedures above are considered against the refinancing risk procedures, longer-term risk to the Council relates to managing the exposure to replacing financial instruments as they mature. This risk relates to both the maturing of longer term financial liabilities and longer term financial assets.

The approved treasury indicator limits for the maturity structure of debt and the limits placed on investments placed for greater than one year in duration are the key parameters used to address this risk. The Council approved treasury and investment strategies address the main risks and the central treasury team address the operational risks within the approved parameters. This includes:

- monitoring the maturity profile of financial liabilities and amending the profile through either new borrowing or the rescheduling of the existing debt; and
- monitoring the maturity profile of investments to ensure sufficient liquidity is available for the Council's day to day cash flow needs, and the spread of longer term investments provide stability of maturities and returns in relation to the longer term cash flow needs.

The maturity analysis of financial liabilities is as follows, with the maximum and minimum limits for fixed interest rates maturing in each period (as approved in the Treasury Management Strategy 2018/2019):

Maturity Analysis of Financial Liabilities

	Approved Minimum Limits	Approved Maximum Limits	Actual 31 Mar £000s	rch 2019 %	Actual 31 Ma £000s	arch 2018 %
Less than 1 Year	0%	25%	10,172	2.9%	16,951	5.1%
Between 1 and 2 Years	0%	25%	4,000	1.2%	8,000	2.4%
Between 2 and 5 Years	0%	45%	28,000	8.1%	22,000	6.7%
Between 5 and 10 Years	0%	75%	50,123	14.5%	50,123	15.2%
More than 10 Years	0%	100%	252,906	73.3%	232,914	70.6%
		-	345,201	100.0%	329,988	100.0%

Market Risk – Interest Rate Risk

The Council is exposed to interest rate movements on its borrowings and investments. Movements in interest rates have a complex impact on the Council, depending on how variable and fixed interest rates move across differing



54

financial instrument periods. For instance, a rise in variable and fixed interest rates would have the following effects:

- Borrowings at variable rates the interest expense charged to the Comprehensive Income and Expenditure Statement will rise;
- Borrowings at fixed rates the fair value of the borrowing will fall (no impact on revenue balances);
- Investments at variable rates the interest income credited to the Comprehensive Income and Expenditure Statement will rise; and
- Investments at fixed rates the fair value of the assets will fall (no impact on revenue balances).

Borrowings are not carried at fair value on the balance sheet, so nominal gains and losses on fixed rate borrowings would not impact on the Surplus or Deficit on the Provision of Services or Other Comprehensive Income and Expenditure. However, changes in interest payable and receivable on variable rate borrowings and investments will be posted to the Surplus or Deficit on the Provision of Services and affect the General Fund Balance. Movements in the fair value of fixed rate investments that have a quoted market price will be reflected in the Other Comprehensive Income and Expenditure Statement.

The Council has a number of strategies for managing interest rate risk. The Annual Treasury Management Strategy draws together Council's prudential and treasury indicators and its expected treasury operations, including an expectation of interest rate movements. From this Strategy a treasury indicator is set which provides maximum limits for fixed and variable interest rate exposure. The central treasury team will monitor market and forecast interest rates within the year to adjust exposures appropriately. For instance during periods of falling interest rates, and where economic circumstances make it favourable, fixed rate investments may be taken for longer periods to secure better long term returns, similarly the drawing of longer term fixed rates borrowing would be postponed.

According to this assessment strategy, at 31 March 2019, if all interest rates had been 1% higher (with all other variables held constant) the financial effect would be:

Effects of a 1% Increase in Interest Rates	2018/2019 £000
Increase in interest payable on variable rate borrowings	0
Increase in interest receivable on variable rate investments	0
Increase in Government grant receivable for financing costs*	0
Impact on Surplus or Deficit on the Provision of Services	0
Share of overall impact debited to the HRA	0
Decrease in fair value of fixed rate investment assets	(312)
Impact on Other Comprehensive Income and Expenditure	0
Decrease in fair value of fixed rate borrowings liabilities (no	59,872
impact on the Surplus or Deficit on the Provision of Services or	
Other Comprehensive Income and Expenditure)	

The approximate impact of a 1% fall in interest rates would be as above but with the movements being reversed. These assumptions are based on the same methodology as used in Note 51 – Fair Value.

Market Risk - Price Risk

The Council, excluding the pension fund, does not generally invest in equity shares or marketable bonds.

Market Risk - Foreign Exchange Risk

The Council has no material financial assets or liabilities denominated in foreign currencies. It therefore has no exposure to loss arising from movements in exchange rates.

Note 51 Fair Value



55

All financial liabilities and financial assets represented by loans and receivables are carried on the balance sheet at amortised cost. Their fair value can be assessed by calculating the present value of the cash flows that take place over the remaining life of the instruments, using the following assumptions:

- For loans from the PWLB payable, borrowing rates from the PWLB have been applied to provide the fair value under PWLB debt redemption procedures. An additional note to the tables sets out the alternative fair value measurement applying the premature repayment, highlighting the impact of the alternative valuation;
- For non-PWLB loans payable, prevailing market rates have been applied to provide the fair value;
- For loans receivable prevailing benchmark market rates have been used to provide the fair value;
- No early repayment or impairment is recognised;
- Where an instrument has a maturity of less than 12 months or is a trade or other receivable the fair value is taken to be the carrying amount or the billed amount;
- The fair value of trade and other receivables is taken to be the invoiced or billed amount.

The following table shows the fair values, based on new borrowing rates:

Financial Liabilities	31 March Carrying	2019	31 March 2018 Carrying			
	Amount	Fair Value	Amount	Fair Value		
Long Term Debt:	£000	£000	£000	£000		
Non-PWLB (Market) Debt	(61,981)	(93,298)	(61,993)	(91,725)		
PWLB Debt	(283,220)	(345,810)	(267,995)	(323,216)		
Total Long Term Debt	(345,201)	(439,108)	(329,988)	(414,941)		
Temporary Debt	0	0	0	0		
Short Term Debt	0	0	0	0		
Total Debt Value	(345,201)	(439,108)	(329,988)	(414,941)		
Short Term Creditors	(95,689)	(95,689)	(86,079)	(86,079)		
Long Term Creditors	(14,042)	(14,042)	(7,676)	(7,676)		
Total Financial Liabilities	(454,932)	(548,839)	(423,743)	(508,696)		

The following table shows the fair values, based on the alternative premature repayment borrowing rates:

Financial Liabilities	31 March 2019 Carrying		31 March 2018 Carrying		
	Amount	Fair Value	Amount	Fair Value	
Long Term Debt:	£000	£000	£000	£000	
Non-PWLB (Market) Debt	(61,981)	(115,586)	(61,993)	(113,966)	
PWLB Debt	(283,220)	(394,816)	(267,995)	(363,610)	
Total Long Term Loans	(345,201)	(510,402)	(329,988)	(477,576)	
Temporary Debt	0	0	0	0	
Short Term Debt	0	0	0	0	
Total Loans Value	(345,201)	(510,402)	(329,988)	(477,576)	
Short Term Creditors	(95,689)	(95,689)	(86,079)	(86,079)	
Long Term Creditors	(14,042)	(14,042)	(7,676)	(7,376)	
Total Financial Liabilities	(454,932)	(620,133)	(423,743)	(571,031)	

The fair value of the liabilities is greater than the carrying amount because the Council's portfolio of loans includes a number of fixed rate loans where the interest rate payable is higher than the rates available for similar loans in the market at the balance sheet date. This shows a notional future loss (based on economic conditions at 31 March 2019) arising from a commitment to pay interest to lenders above current market rates.



The Council has a continuing ability to borrow at concessionary rates from the PWLB rather than from the markets. A supplementary measure of the additional interest that the Council will pay as a result of its PWLB commitments for fixed rate loans is to compare the terms of these loans with the new borrowing rates available from the PWLB. If a value is calculated on this basis, the carrying amount of £283.220 million would be valued at £345.810 million But, if the Council were to seek to avoid the projected loss by repaying the loans to the PWLB, the PWLB would raise a penalty charge for early redemption in addition to charging a premium for the additional interest that will not now be paid. The exit price for the PWLB loans including the penalty charge would be £394.816 million.

	31 March 2019 Carying		31 March 2018 Carying		
Financial Assets	Amount	Fair Value	Amount	Fair Value	
Loans and Receivables:	£000	£000	£000	£000	
Cash and Cash Equivalents	0	0	0	0	
Money markets Loans < 1 Year	14,931	14,931	13,700	13,700	
Short Term investment	87,311	87,311	50,106	50,106	
Total Loans and Receivables	102,242	102,242	63,806	63,806	
Short Term Debtors	50,531	39,421	50,614	40,995	
Long Term Debtors	6,403	6,403	5,638	5,638	
Total Financial Assets	159,176	148,066	120,058	110,439	

The fair value of the assets is equal to the carrying amount - because the Council's portfolio of loans only includes short term loans (less than one year to maturity), even with a fluctuation in shorter term rates, the difference between the carrying amount and the fair value will be immaterial.

Short-term debtors and creditors are carried at cost as this is a fair approximation of their value.

Note 52 Fair Value Measurement of Investment Properties

Fair Value Hierarchy

Details of the Council's investment properties and information about the fair value hierarchy as at 31 March 2019 and 2018 are as follows.

This table will be inserted once information has been received from external valuers.

Valuation Techniques used to Determine Level 2 and 3 Fair Values for Investment Properties

Significant Unobservable Inputs Level 3

The Council's Main Portfolio and Nurseries & Community Leases are measured using the income approach, by means of the discounted cash flow method, where the expected cash flows from the properties are discounted (using a market-derived discount rate) to establish the present value of the net income stream. The approach has been developed using the Council's own data requiring it to factor in assumptions such as the duration and timing of cash inflows and outflows, rent growth, occupancy levels, bad debt levels, maintenance costs, etc.

The whole of the Council's Investment Estate is therefore categorised as Level 3 in the fair value hierarchy as the measurement technique uses significant unobservable inputs to determine the fair value measurements (and there is no reasonably available information that indicates that market participants would use different assumptions).

Highest and Best Use of Investment Properties

In estimating the fair value of the Council's investment properties, the highest and best use of the properties is their current use.



Valuation Techniques

There has been no change in the valuation techniques used during the year for investment properties.

Quantitative Information about Fair Value Measurement of Investment Properties using Significant Unobservable Inputs – Level 3

This table will be inserted once information has been received from external valuers.

Valuation Process for Investment Properties

The fair value of the Council's investment property is measured annually at each reporting date. All valuations are carried out externally, in accordance with the methodologies and bases for estimation set out in the professional standards of the Royal Institution of Chartered Surveyors. The Council's Finance Officers work closely with the external valuer's and the Council's internal Strategic Property service reporting directly to the Chief Financial Officer on a regular basis regarding all valuation matters.



Notes to Accounts Annex 1 Accounting Policies

i. General Principles

The Statement of Accounts summarises the Council's transactions for the 2018/2019 financial year and its position at the year-end of 31 March 2019. The Council is required to prepare an annual Statement of Accounts by the Accounts and Audit Regulations 2015 in accordance with proper accounting practices.

These practices primarily comprise the Code of Practice on Local Authority Accounting in the United Kingdom 2018/2019 supported by International Financial Reporting Standards (IFRS).

ii. Accruals of Income and Expenditure

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

- Revenue from contracts with service recipients, whether for services or the provision of goods, is recognised when (or as) the goods or services are transferred to the service recipient in accordance with the performance obligations in the contract.
- Supplies are recorded as expenditure when they are consumed where there is a gap between the date supplies are received and their consumption; they are carried as inventories on the Balance Sheet.
- Expenses in relation to services received (including services provided by employees) are recorded as expenditure when the services are received rather than when payments are made.
- Interest receivable on investments and payable on borrowings is accounted for respectively as income and expenditure on the basis of the effective interest rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract.
- Where revenue and expenditure have been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet. Where debts may not be settled, the balance of debtors is written down and a charge made to revenue for the income that might not be collected.

iii. Provisions

Provisions are made where an event has taken place that gives the Council a legal or constructive obligation that probably requires settlement by a transfer of economic benefits or service potential, and a reliable estimate can be made of the amount of the obligation. For instance, the Council may be involved in a court case that could eventually result in the making of a settlement or the payment of compensation.

Provisions are charged as an expense to the appropriate service line in the Comprehensive Income and Expenditure Statement in the year that the Council becomes aware of the obligation and are measured at the best estimate at the balance sheet date of the expenditure required to settle the obligation, taking into account relevant risks and uncertainties. When payments are eventually made, they are charged to the provision carried in the Balance Sheet. Estimated settlements are reviewed at the end of each financial year – where it becomes less than probable that a transfer of economic benefits will now be required (or a lower settlement than anticipated is made), the provision is reversed and credited back to the relevant service.

Where some or all of the payment required to settle a provision is expected to be recovered from another party (e.g. from an insurance claim), this is only recognised as income for the relevant service if it is virtually certain that reimbursement will be received if the Council settles the obligation.



Landfill Allowance Schemes

Landfill allowances, whether allocated by DEFRA or purchased from another Waste Disposal Council (WDA) are recognised as current assets and are initially measured at fair value.

Landfill allowances allocated by DEFRA are accounted for as a government grant. After initial recognition, allowances are measured at the lower of cost and net realisable value. As landfill is used, a liability and an expense are recognised. The liability is discharged either by surrendering allowances or by payment of a cash penalty to DEFRA (or by a combination).

The liability is measured at the best estimate of the expenditure required to meet the obligation, normally the market price of the number of allowances required to meet the liability at the reporting date. However, where some of the obligation will be met by paying a cash penalty to DEFRA, that part of its liability is measured at the cost of the penalty.

Contingent Liabilities

A contingent liability arises where an event has taken place that gives the Council a possible obligation, the existence of which will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Council. Contingent liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources will be required, or the amount of the obligation cannot be measured reliably.

Contingent liabilities are not recognised in the Balance Sheet but disclosed in a note to the accounts.

Contingent Assets

A contingent asset arises where an event has taken place that gives the Council a possible asset, the existence of which will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Council.

Contingent assets are not recognised in the Balance Sheet but disclosed in a note to the accounts where it is probable that there will be an inflow of economic benefits or service potential.

iv. Reserves

The Council sets aside specific amounts as reserves for future policy purposes or to cover contingencies. Reserves are created by appropriating amounts out of the General Fund Balance in the Movement in Reserves Statement. When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service revenue account in that year and included in the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement. The reserve is then appropriated back into the General Fund Balance in the Movement in Reserves Statement so that there is no net charge against council tax for the expenditure.

Certain reserves are kept to manage the accounting processes for non-current assets, financial instruments, retirement and employee benefits and do not represent usable resources for the Council – these reserves are explained in the relevant policies.

v. Government Grants and Contributions

Whether paid on account, by instalments or in arrears, government grants and third-party contributions and donations are recognised as due to the Council when there is reasonable assurance that:

- the Council will comply with the conditions attached to the payments, and
- the grants or contributions will be received.

Amounts recognised as due to the Council are not credited to the Comprehensive Income and Expenditure Statement until conditions attached to the grant or contribution have been satisfied. Conditions are stipulations that



60

specify that the future economic benefits or service potential embodied in the asset acquired using the grant or contribution are required to be consumed by the recipient as specified, or future economic benefits or service potential must be returned to the transferor.

Monies advanced as grants and contributions for which conditions have not been satisfied are carried in the Balance Sheet as creditors. When conditions are satisfied, the grant or contribution is credited to the relevant service line (attributable revenue grants and contributions) or Taxation and Non-Specific Grant Income (non-ringfenced revenue grants and all capital grants) in the Comprehensive Income and Expenditure Statement.

Where capital grants are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance in the Movement in Reserves Statement.

Where the grant has yet to be used to finance capital expenditure, it is posted to the Capital Grants Unapplied reserve. Where it has been applied, it is posted to the Capital Adjustment Account. Amounts in the Capital Grants Unapplied reserve are transferred to the Capital Adjustment Account once they have been applied to fund capital expenditure.

Community Infrastructure Levy

The Council has elected to charge a Community Infrastructure Levy (CIL). The levy will be charged on new builds (chargeable developments for the Council) with appropriate planning consent. The council charges for and collects the levy, which is a planning charge. The income from the levy will be used to fund a number of infrastructure projects to support development in the area.

CIL is received without outstanding conditions, it is therefore recognised at the commencement date of the chargeable development in the Comprehensive Income & Expenditure Statement in accordance with the accounting policy for government grants and contributions set out above. CIL charges will be largely ued to fund capital expenditure. However, a proportion of the charges may be used to fund revenue expenditure.

vi. Employee Benefits

Benefits Payable During Employment

Short-term employee benefits are those due to be settled within 12 months of the year-end. They include such benefits as wages and salaries, paid annual leave and paid sick leave, bonuses and non-monetary benefits (e.g. cars) for current employees and are recognised as an expense for services in the year in which employees render service to the Council.

An accrual is made for the cost of holiday entitlements (or any form of leave, e.g. time off in lieu) earned by employees but not taken before the year-end, which employees can carry forward into the next financial year. The accrual is made at the wage and salary rates applicable in the following accounting year, being the period in which the employee takes the benefit. The accrual is charged to the Surplus or Deficit on the Provision of Services, but then reversed out through the Movement in Reserves Statement so that holiday benefits are charged to revenue in the financial year in which the holiday absence occurs.

Termination Benefits

Termination benefits are amounts payable as a result of a decision by the Council to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy and are charged on an accruals basis to the Non Distributed Costs line in the Comprehensive Income and Expenditure Statement when the Council is demonstrably committed to the termination of the employment of an officer or group of officers or making an offer to encourage voluntary redundancy.

Where termination benefits involve the enhancement of pensions, statutory provisions require the General Fund balance to be charged with the amount payable by the Council to the pension fund or pensioner in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, appropriations are required to and from the Pensions Reserve to remove the notional debits and credits for pension enhancement termination benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year end.



Post-Employment Benefits

Employees of the Council are eligible to join the following separate pension schemes:

- The Teachers' Pension Scheme, administered by Capita Teachers' Pensions on behalf of the Department for Education (DfE)
- The Local Government Pensions Scheme, administered by Wiltshire Council.

Both schemes provide defined benefits to members (retirement lump sums and pensions), earned as employees worked for the Council.

However, the arrangements for the teachers' scheme mean that liabilities for these benefits cannot ordinarily be identified specifically to the Council. The scheme is therefore accounted for as if it were a defined contribution scheme and no liability for future payments of benefits is recognised in the Balance Sheet. The Children's and Education Services line in the Comprehensive Income and Expenditure Statement is charged with the employer's contributions payable to Teachers' Pensions in the year.

The Local Government Pension Scheme

The Local Government Scheme is accounted for as a defined benefits scheme.

The liabilities of the Wiltshire pension fund attributable to the Council are included in the Balance Sheet on an actuarial basis using the projected unit method – i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates, etc, and projections of projected earnings for current employees.

Liabilities are discounted to their value at current prices, using a discount rate of 4.3% (based on the indicative rate of return on high quality corporate bonds (the Iboxx Sterling Corporates Index, AA over 15 years).

The assets of Wiltshire pension fund attributable to the Council are included in the Balance Sheet at their fair value:

- quoted securities current bid price
- unquoted securities professional estimate
- unitised securities current bid price
- property market value.

The change in the net pension liability is analysed into the following components:

- current service cost the increase in liabilities as a result of years of service earned this year allocated in the Comprehensive Income and Expenditure Statement to the services for which the employees worked
- past service cost the increase in liabilities arising from current year decisions whose effect relates to years of service earned in earlier years – debited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement as part of Non-Distributed Costs
- interest cost the expected increase in the present value of liabilities during the year as they move one year closer to being paid – debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement
- expected return on assets the annual investment return on the fund assets attributable to the Council, based on an average of the expected long-term return – credited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement



- gains or losses on settlements and curtailments the result of actions to relieve the Council of liabilities or events that reduce the expected future service or accrual of benefits of employees – debited or credited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement as part of Non-Distributed Costs
- actuarial gains and losses changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions – debited to the Pensions Reserve
- contributions paid to the Wiltshire pension fund cash paid as employer's contributions to the pension fund in settlement of liabilities; not accounted for as an expense.

In relation to retirement benefits, statutory provisions require the General Fund balance to be charged with the amount payable by the Council to the pension fund or directly to pensioners in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, this means that there are appropriations to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end. The negative balance that arises on the Pensions Reserve thereby measures the beneficial impact to the General Fund of being required to account for retirement benefits on the basis of cash flows rather than as benefits are earned by employees.

Discretionary Benefits

The Council also has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any member of staff (including teachers) are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme.

vii. VAT

VAT payable is included as an expense only to the extent that it is not recoverable from Her Majesty's Revenue and Customs. VAT receivable is excluded from income.

viii. Overheads and Support Services

The costs of overheads and support services are not recharged to services as part of normal management accounts reporting. Therefore, they are no recharges for overheads and support services within the Comprehensive Income & Expenditure Statement.

ix. Intangible Fixed Assets

Expenditure on non-monetary assets that do not have physical substance but are controlled by the Council as a result of past events (e.g. software licences) is capitalised when it is expected that future economic benefits or service potential will flow from the intangible asset to the Council.

Internally generated assets are capitalised where it is demonstrated that the project is technical, feasibly and is intended to be completed (with adequate resources being available) and the authority will be able to generate future economic benefits or deliver service potential by being able to sell or use the asset. Expenditure is capitalised where it can be measured reliably as attributed to the asset and is restricted to that incurred during the development phase.

Expenditure on the development of websites is not capitalised if the website is solely or primarily intended to promote or advertise the Council's goods and services.



Statement of Accounts 2018/2019

Amortisation, impairment losses and disposal gains and losses can be charged to the Comprehensive Income and Expenditure Statement. However, they are not permitted to have an impact on the General Fund Balance, so the gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement.

x. Property, Plant and Equipment

Assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others, or for administrative purposes and that are expected to be used during more than one financial year are classified as Property, Plant and Equipment.

Recognition: Expenditure on the acquisition, creation or enhancement of Property, Plant and Equipment is capitalised on an accruals basis, provided that it is probable that the future economic benefits or service potential associated with the item will flow to the Council and the cost of the item can be measured reliably. Expenditure that maintains but does not add to an asset's potential to deliver future economic benefits or service potential (i.e. repairs and maintenance) is charged as an expense when it is incurred. The Council does not have a fixed deminimis level for the recognition of capital expenditure but recognises expenditure as capital where appropriate.

Measurement: Assets are initially measured at cost, comprising the purchase price and any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management. Assets are carried in the Balance Sheet using the following measurement bases:

- Infrastructure, community assets and assets under construction depreciated historical cost
- Dwellings fair value, determined using the basis of existing use value for social housing (EUV-SH)
- Surplus Assets the current value measurement base is fair value, estimated at highest as best use from a market participants perspective
- All other assets fair value, determined as the amount that would be paid for the asset in its existing use value (EUV).

Where there is no market-based evidence of fair value because of the specialist nature of an asset, depreciated replacement cost (DRC) is used as an estimate of fair value.

Assets included in the Balance Sheet at fair value are revalued sufficiently regularly to ensure that their carrying amount is not materially different from their fair value at the year-end, but as a minimum every five years. Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains.

Where decreases in value are identified, they are accounted for as follows:

- where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains)
- where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

The Revaluation Reserve contains revaluation gains recognised since 1 April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

Impairment: Assets are assessed at each year-end as to whether there is any indication that an asset may be impaired.

Where impairment losses are identified, they are accounted for as follows:



- where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains)
- where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service line(s) in the Comprehensive Income and Expenditure Statement, up to the amount of the original loss, adjusted for depreciation that would have been charged if the loss had not been recognised.

Depreciation

Depreciation is provided for on all Property, Plant and Equipment assets by the allocation of their depreciable amounts over their useful lives. An exception is made for assets without a determinable finite useful life (i.e. freehold land and certain Community Assets) and assets that are not yet available for use (i.e. assets under construction).

Depreciation is calculated on the following bases:

- dwellings and other buildings straight-line allocation over the remaining useful life of the property as estimated by the valuer
- vehicles, plant, furniture and equipment Straight line allocation over a useful life of 5 years or in the case of services within buildings remaining useful life of the services as estimated by the valuer
- Infrastructure straight-line allocation over 60 years.

Where an item of Property, Plant and Equipment asset has major components whose cost is significant in relation to the total cost of the item, the components are depreciated separately.

Revaluation gains are also depreciated, with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been chargeable based on their historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

Disposals and Non-current Assets Held for Sale

When it becomes probable that the carrying amount of an asset will be recovered principally through a sale transaction rather than through its continuing use, it is reclassified as an Asset Held for Sale. Assets that are to be abandoned or scrapped are not reclassified as Assets Held for Sale.

When an asset is disposed of or decommissioned, the carrying amount of the asset in the Balance Sheet is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. Any receipts from disposals are credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal. Any revaluation gains accumulated for the asset in the Revaluation Reserve are transferred to the Capital Adjustment Account.

Amounts received from a disposal in excess of £10,000 are categorised as capital receipts. A proportion of receipts relating to housing disposals (75% for dwellings, 50% for land and other assets) are payable to the Government. The balance of receipts is required to be credited to the Capital Receipts Reserve and can then only be used for new capital investment or set aside to reduce the Council's underlying need to borrow (the capital financing requirement).

The written-off value of disposals is not a charge against council tax, as the cost of fixed assets is fully provided for under separate arrangements for capital financing.



xi. Investment Property

Investment properties are those that are used solely to earn rentals and/or for capital appreciation. The definition is not met if the property is used in any way to facilitate the delivery of services or production of goods or is held for sale.

Investment properties are measured initially at cost and subsequently at fair value, being the price tat would be received to sell such an asset in an orderly transaction between market participants at the measurement date. As a non-financial asset, investment properties are measure at the highest and best use. Properties are not depreciated but revalued annually according to market conditions at the year end. Gains and losses on revaluation are posted to the to the financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. The same treatment is applied to gains and losses on disposal. The same treatment is applied to gains and losses on disposal. Rentals received in relation to investment properties result in a gain for the General Fund Balance. However, revaluation and disposal gains and losses are not permitted by statutory arrangements to have an impact on the General Fund Balance and are therefore reserved out in the Movement in Reserves Statement.

xii. Charges to Revenue for Non-Current Assets

Services, support services and trading accounts are debited with the following amounts to record the cost of holding fixed assets during the year:

- depreciation attributable to the assets used by the relevant service
- revaluation and impairment losses on assets used by the service where there are no accumulated gains in the Revaluation Reserve against which the losses can be written off
- amortisation of intangible fixed assets attributable to the service.

The Council is not required to raise council tax to fund depreciation, revaluation and impairment losses or amortisations. However, it is required to make an annual contribution from revenue towards the reduction in its overall borrowing requirement. Depreciation, revaluation and impairment losses and amortisations are therefore replaced by the contribution in the General Fund Balance of a Minimum Revenue Provision (MRP).

Housing Revenue Account capital charges are calculated in accordance with the prescribed statutory determination.

xiii. Revenue Expenditure Funded from Capital Under Statute

Expenditure incurred during the year that may be capitalised under statutory provisions but that does not result in the creation of a non-current asset has been charged as expenditure to the relevant service in the Comprehensive Income and Expenditure Statement in the year. Where the Council has determined to meet the cost of this expenditure from existing capital resources or by borrowing, a transfer in the Movement in Reserves Statement from the General Fund Balance to the Capital Adjustment Account then reverses out the amounts charged so that there is no impact on the level of council tax.



xiv.Leases

Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards incidental to ownership of the property, plant or equipment from the lessor to the lessee. All other leases are classified as operating leases. Where a lease covers both land and buildings, the land and buildings elements are considered separately for classification.

Arrangements that do not have the legal status of a lease but convey a right to use an asset in return for payment are accounted for under this policy where fulfilment of the arrangement is dependent on the use of specific assets.

The Council as Lessee

Finance Leases

Property, plant and equipment held under finance leases is recognised on the Balance Sheet at the commencement of the lease at its fair value measured at the lease's inception (or the present value of the minimum lease payments, if lower). The asset recognised is matched by a liability for the obligation to pay the lessor.

Lease payments are apportioned between:

- a charge for the acquisition of the interest in the property, plant or equipment applied to write down the lease liability; and
- a finance charge (debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement).

Property, Plant and Equipment recognised under finance leases is accounted for using the policies applied generally to such assets.

Operating Leases

Rentals paid under operating leases are charged to the Comprehensive Income and Expenditure Statement as an expense of the services benefitting from use of the leased property, plant or equipment.

The Council as Lessor

Finance Leases

Where the Council grants a finance lease over a property or an item of plant or equipment, the relevant asset is written out of the Balance Sheet as a disposal. At the commencement of the lease, the carrying amount of the asset in the Balance Sheet is written off to the Comprehensive Income and Expenditure Statement as a gain or loss on disposal.

Lease rentals receivable are apportioned between:

- a charge for the acquisition of the interest in the property applied to write down the lease debtor (together with any premiums received)
- finance income (credited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement).

Operating Leases

Where the Council grants an operating lease over a property or an item of plant or equipment, the asset is retained in the Balance Sheet. Rental income is credited to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement.



xv. Financial Instruments

Financial Liabilities

Financial liabilities are recognised on the Balance Sheet when the Council becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value and are carried at their amortised cost. Annual charges to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. The effective interest rate is the rate that exactly discounts estimated future cash payments over the life of the instrument to the amount at which it was originally recognised.

For most of the borrowings that the Council has, this means that the amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest); and interest charged to the Comprehensive Income and Expenditure Statement is the amount payable for the year according to the loan agreement.

Where premiums and discounts have been charged to the Comprehensive Income and Expenditure Statement, regulations allow the impact on the General Fund Balance to be spread over future years. The Council has a policy of spreading the gain or loss over the term that was remaining on the loan against which the premium was payable or discount receivable when it was repaid. The reconciliation of amounts charged to the Comprehensive Income and Expenditure Statement to the net charge required against the General Fund Balance is managed by a transfer to or from the Financial Instruments Adjustment Account in the Movement in Reserves Statement.

Loans and receivables

Financial Assets

Financial assets are classified based on a classification and measurement approach that reflects the business model for holding the financial assets and there cashflow characteristics. There are three main classes of financial assets measures at:

- Amortised cost;
- Fair value through profit or loss; and
- Fair value through other comprehensive income

The Council's business model is to hold investments to collect contractual cash flows. Financial assets are therefore classified as amortised cost, expect for those whose contractual payments, are not solely payment of principal and interest

Financial Assets Measured at Amortised Cost

Financial assets measured at amortised cost are recognised on the balance Sheets when the council becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value. They are subsequently measured at their amortised cost. Annual credits to the Financing and Income and Expenditure line in the CIES for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. For most of the financial assets held by the Council, this means that the amount presented in the Balance sheet is the outstanding principal receivable (plus accrued interest) and interest is credited to the CIES is the amount receivable for the year in the loan agreement.

Expected Credit Loss Model

The Council recognises expected credit losses on all of its financial assets held at amortised cost either on a 12 month or lifetime basis. The expected credit loss model also applies to lease receivables and contract assets. Only life time leases are recognised for trade receivables (debtors) held by the Council.

Impairment losses are calculated to reflect the expectation that the future cash flows might not take place because the borrower could default on their obligations. Credit risk platys a crucial part is assessing losses. Where risk has increased significantly since an instrument was initially recognised, losses are assessed on a lifetime bases of 12 month expected losses.



Financial Assets measured at Fair Value through Profit or Loss

Financial assets that are measured ay FVPL are recognised on the Balance Sheet when the Council becomes a party to the contractual provisions of a financial instrument and are initially measured and carried at fair value. Fair value gains and losses are recognised as thy arrive in the Surplus or Deficit on the Provision of Services.

The fair value measurements of the financial assets are based on the following techniques:

- Instruments with quoted market prices the market prices
- Other instruments with fixed and determinable payments discounted cash flow analysis.

The inputs to the measurement techniques are categorised in accordance with the following 3 levels:

- Level 1 inputs- quoted prices (unadjusted) in active markets for identical assets that the Council can access at the measurement date
- Level 2 inputs inputs other than quoted prices included within Level 1 that are observable for the asset, either directly or indirectly
- Level 3 inputs unobservable inputs for the asset.

xvi.Inventories and Long-Term Contracts

Inventories are included in the Balance Sheet at the lower of cost or net realisable value. Long term contracts are accounted for on the basis of charging the Surplus or Deficit on the Provision of Services with the value of works and services received under the contract during the financial year.

xvii. Interest in companies and other entities

The council has no material interest in any companies or other entities.

xviii. Private Finance Initiative (PFI) and similar contracts

PFI and similar contracts are agreements to receive services, where the responsibility for making available the property, plant and equipment needed to provide the services passes to the PFI contractor. As the Council is deemed to control the services that are provided under its PFI schemes, and as ownership of the property, plant and equipment will pass to the Council at the end of the contracts for no additional charge, the Council carries the assets used under the contracts on its Balance Sheet as part of Property, Plant and Equipment. The original recognition of these assets at fair value (based on the cost to purchase the property, plant and equipment) was balanced by the recognition of a liability for amounts due to the scheme operator to pay for the capital investment.

Non-current assets recognised on the Balance Sheet are revalued and depreciated in the same way as property, plant and equipment owned by the Council.

The amounts payable to the PFI operators each year are analysed into five elements:

- i. Fair value of the services received during the year debited to the relevant service in the Comprehensive Income and Expenditure Statement
- ii. Finance cost an interest charge made on the outstanding Balance Sheet liability, debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement



Statement of Accounts 2018/2019

- 69
- iii. Contingent rent increases in the amount to be paid for the property arising during the contract, debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement
- iv. Payment towards liability applied to write down the Balance Sheet liability towards the PFI operator (the profile of write-downs is calculated using the same principles as for a finance lease)
- v. Lifecycle replacement costs proportion of the amounts payable is posted to the Balance Sheet as a prepayment and then recognised as additions to Property, Plant and Equipment when the relevant works are eventually carried out.

xix.Exceptional Items

When items of income and expense are material, their nature and amount is disclosed separately, either on the face of the Comprehensive Income and Expenditure Statement or in the notes to the accounts, depending on how significant the items are to an understanding of the Council's financial performance.

xx. Cash and Cash Equivalents

Cash is represented by cash in hand and deposits with financial institutions repayable without penalty on notice of not more than 24 hours. Cash equivalents are investments that mature in no more than three months from the date of acquisition and that are readily convertible to known amounts of cash with insignificant risk of change in value. In the Cash Flow Statement, cash and cash equivalents are shown net of bank overdrafts that are repayable on demand and form an integral part of the Council's cash management.

xxi.Prior Period Adjustments, Changes in Accounting Policies and Estimates and Errors

Prior period adjustments may arise as a result of a change in accounting policies or to correct a material error. Changes in accounting estimates are accounted for prospectively, i.e. in the current and future years affected by the change and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the Council's financial position or financial performance. Where a change is made, it is applied retrospectively (unless stated otherwise) by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

xxii. Events after the Balance Sheet Date

Events after the Balance Sheet date are those events that occur between the end of the reporting period and the date when the Statement of Accounts is authorised for issue.

Two types of events can be identified:

- Those that provide evidence of conditions that existed at the end of the reporting period the Statement of Accounts is adjusted to reflect such events
- Those that are indicative of conditions that arose after the reporting period the Statement of Accounts are not adjusted to reflect such events. Where a category of events would have a material effect, disclosure is made in the notes of the nature of the events and their estimated financial effect.

Events taking place after the date of authorisation for issue are not reflected in the Statement of Accounts.

xxiii. Non-Compliance with Code of Practice



For operational reasons, the accounts do not fully comply with the Code of Practice on minor points. The main non-compliance is in relation to debtors and creditors. Whilst the accounts are maintained on an accruals basis i.e. all sums due to or from the Council are included whether or not the cash has actually been received or paid in the year, exceptions are made for quarterly utilities payments based on meter reading dates. Since these policies are applied consistently year on year, they have no material effect on any one year's accounts.

xxiv. Foreign Currency

Where the Council has entered into a transaction denominated in a foreign currency, the transaction is converted into sterling at the exchange rate applicable on the date of the transaction. Where amounts in foreign currency are outstanding at the year-end, they are reconverted at the spot exchange rate at 31 March. Resulting gains or losses are recognised in the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

xxv. Heritage Assets

The Council's Heritage Assets are assets that are kept to increase the knowledge, understanding and appreciation of the Council's history and local area. Heritage Assets are recognised and measured (including the treatment of revaluation gains and losses) in accordance with the Council's accounting policies on property, plant and equipment. However, some of the measurement rules are relaxed in relation to heritage assets as detailed below. The accounting policies in relation to heritage assets that are deemed to include elements of intangible heritage assets are also presented below.

If items are of a material nature a separate external revaluation exercise would be commissioned and the assets carried at market value in the balance sheet, alternatively insurance valuations would be used to establish value. If this was the case these assets would be reviewed for impairment on a regular basis and the figures in the balance sheet updated accordingly. Any disposals would be treated in the same way as other assets. If the values of the assets are of limited or no value, then they will be disclosed in a note to the accounts only and not brought into the balance sheet with a value. This decision is made based on whether the cost of obtaining a valuation exceeds the benefits to the users of the accounts.

For Wiltshire Council, which does not hold museum or art collections, the costs of commissioning external valuations exceeds the benefit to the users of the accounts therefore the assets are disclosed in a note to the accounts only. The assets disclosed in note 34 include a property (the East Grafton Windmill), the White Horse in Westbury, and a small collection of art held across the county.

xxvi. Carbon Reduction Commitment scheme

The Council is required to participate in the Carbon Reduction Commitment (CRC) Energy Efficiency Scheme. Phase 2 of this scheme began from 1 April 2014. The Council is required to purchase and surrender allowances, currently retrospectively, on the basis of emissions i.e. carbon dioxide produced as energy is used. As carbon dioxide is emitted (i.e. as energy is used), a liability and an expense are recognised. The liability will be discharged by surrendering allowances. The liability is measured at the best estimate of the expenditure required to meet the obligation, normally at the current market price of the number of allowances required to meet the liability at the reporting date. The cost to the Council is recognised and reported in the costs of the Council's services and is apportioned to services on the basis of energy consumption.



xxvii. Fair value measurement

The Council measures some of its non-financial assets such as surplus assets and investment properties and some of its financial instruments such as equity shareholdings at fair value at each reporting date. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The fair value measurement assumes that the transaction to sell the asset or transfer the liability takes place either:

- a) in the principal market for the asset or liability, or
- b) in the absence of a principal market, in the most advantageous market for the asset or liability.

The Council measures the fair value of an asset or liability using the assumptions that market participants would use when pricing the asset or liability, assuming that market participants act in their economic best interest.

When measuring the fair value of a non-financial asset, the Council takes into account a market participant's ability to generate economic benefits by using the asset in its highest and best use or by selling it to another market participant that would use the asset in its highest and best use.

The Council uses valuation techniques that are appropriate in the circumstances and for which sufficient data is available, maximising the use of relevant observable inputs and minimising the use of unobservable inputs.

Inputs to the valuation techniques in respect of assets and liabilities for which fair value is measured or disclosed in the Council's financial statements are categorised within the fair value hierarchy, as follows:

- Level 1 quoted prices (unadjusted) in active markets for identical assets or liabilities that the authority can access at the measurement date
- Level 2 inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly
- Level 3 unobservable inputs for the asset or liability.

xxviii. Council Tax and Non-domestic Rates

Billing authorities act as agents. Collecting council tax and non-domestic rates (NDR) on behalf of the major preceptors (including government for NDR) and, as principals, collecting council tax and NDR for themselves. Billing authorities are required by statute to maintain a separate fund, 9the Collection Fund) for the collection and distribution due in respect of council tax and NDR. Under legislation framework for the Collection fund, billing authorities, major preceptors and central government share proportionately the risks and rewards that the amount of council tax and NDR collected could be more or less than predicted.

Accounting for Council Tax and Non-Domestic Rates (NDR)

The council tax and NDR income included in the Comprehensive Income and Expenditure Statement (CIES) is the Council's share of the accrued income for the year. However, regulations determine the amount of the council tax and NDR that must be in the Council's General Fund. Therefore, the difference between the CIES and the amount required by regulation to be credited to the General Fund is taken to the Collection Fund Adjustment Account and included as aa reconciling item in the movement in Reserves Statement.

The balance sheets includes the Council's share of the end of year balances in respect of council tax and NDR relating to arrears impairment allowances for doubtful debts, overpayments and prepayments and appeals.



Housing Revenue Account

This account records the transactions relating to the Council's housing stock. The Local Government and Housing Act 1989 requires its separation to give a clear picture of the cost of providing homes for council tenants. Housing Revenue Account income and expenditure does not affect the amount of Council Tax levied.

	NOTE	2018/20	19	2017/2018	
_		£000	£000	£000	£000
Income					
Rents (gross):		(04.074)		(04.004)	
- dwellings		(24,371)		(24,334)	
- garages - other		(374) (611)	(25,356)	(359) (349)	(25,042)
		(011)	(20,000)	(043)	(20,042)
Charges for services and facilities			(901)		(633)
Total Income		_	(26,257)	_	(25,675)
Expenditure		=	(_0,_0.)	=	(10,010)
Repairs and Maintenance			5,217		5,219
Supervision and Management:			•,=		•,= ••
- general		2,895		2,554	
- special services		997	3,892	844	3,398
			ŕ -		·
Increased provision for bad debts			334		370
Depreciation & Impairments of Fixed Assets	•	40.005		44.040	
- On dwellings	3	12,005 568		11,348 148	
- On garages - On other Assets	3 3	566 44		140 52	
- On other Assets	5		12,617	52	11,548
			12,017		11,040
Total Expenditure			22,060		20,535
		_		=	
Net Cost Of Services per Income & Expenditure	e Account		(4,197)	_	(5,140)
HRA Services share of Corporate and Democratic	Core	_	321	_	321
Net Cost Of HRA Services		_	(3,876)		(4,819)
(Gain)/Loss on sale of HRA fixed assets			4,759		5,108
Interest Payable Interest:			3,672		3,673
- on balances		(110)		(75)	
- on mortgages		(55)	(165)	(60)	(135)
		· · · ·		、 <i>/</i>	
(Surplus)/Deficit for the Year on HRA services			4,390	=	3,827



2018/2019 2017/2018

Statement of Movement on the HRA Balances

	2010/2015	2011/2010
	£000	£000
Balance on HRA at the end of previous year	(17,951)	(23,170)
(Surplus)/ Deficit for year on HRA Income and Expenditure Account	4,390	3,827
Adjustments between accounting basis and funding basis under statute	(6)	1,392
Net (increase)/decrease before transfers to/ from reserves	4,384	5,219
Transfer to/ from reserves	0	0
Net (increase)/decrease in year on HRA	4,384	5,219
Balance on HRA at the end of current year	(13,567)	(17,951)

Note to Statement of Movement on the HRA Balances

Items included in the HRA Income and Expenditure Account	2018/2019	2017/2018
but excluded from the movement on HRA balance for the year	£000	£000
Gain/(Loss) on sale of HRA fixed assets	(4,759)	(5,108)
Items not included in the HRA Income and Expenditure Account		
but included from the movement on HRA balance for the year		
Transfer to/from Major Repairs Reserve note 5	0	0
Transfer to/from Pension Reserve note 6	(263)	(263)
Transfer to/from Capital Adjustment Account	(464)	
Transfer to/from accumulated absences	(6)	1
Revenue Contributions to Capital Expenditure	5,486	6,762
Net Additional amount required by statute to be credited to the	(6)	1,392
HRA balance for the year		

Housing Revenue Account Notes

1 Housing Stock

Houses and Bungalows	31 March 2019	31 March 2018
- 1 bedroom - 2 bedrooms - 3 bedrooms - 4+ bedrooms	278 1,439 1,714 132	1,727
Flats - 1 bedroom - 2 bedrooms - 3+ bedrooms	947 734 65	915 683 66
Total dwellings as at 31 March	5,309	5,221

The Council sold 32 houses during 2018/2019 under the right to buy scheme (RTB). The Council received a total before pooling of £3.315 million as capital receipts. The Council has also built an additional 120 houses as part of its the Council House Build Programme in 2018/2019. The overall net increase in council houses since 2017/2018 is therefore 88.

The figures above do not include the PFI housing units recently brought on stream, these are classified as general fund funding, and so are not part of the HRA. Further information on these PFI dwellings is found in the PFI note.



Wiltshire Council 74 2 Arrears

The year end position regarding arrears owed to the HRA was:

	31 March 2019 £000	31 March 2018 £000
Rent arrears	1,698	1,420
less rent payments in advance	(583)	(535)
less bad debt provision	(1,556)	(1,349)
Net arrears position	(441)	(464)

3 Movement of Housing Revenue Account Assets

	Council Dwellings (Structures) £000	Council Dwellings (Services) £000	Council Dwellings (Land) £000	Other Property (Garages) £000	Other Equipment £000	Total £000
Net Book Value 1 April 2018	166,650	32,250	102,381	3,120	44	304,445
Additions in Year	5,485	5,974	3,424	0	0	14,883
Disposals	(1,987)	0	(1,428)	0	0	(3,415)
Revaluations	(5,486)	(1,064)	(3,325)	0	0	(9,875)
Depreciation	(5,553)	(6,450)	0	(570)	(44)	(12,617)
Category Adjustments	8,821	1,862	727	0	0	11,410
Balance at 31 March 2019	167,930	32,572	101,779	2,550	0	304,831

The Balance Sheet value of Council Dwellings (structures, services and land) as at 31 March 2019 was \pounds 302.281 million. This represents the valuation at existing use for social housing which is the value of the properties with a secured tenant continuing to live in the property paying social rents rather than market rents.

The Vacant Possession value (open market) of the properties at 31 March 2019 was £863.660 million. This represents the value of the houses if the property were sold without a secured tenant continuing in the property. Therefore it could be rented out at market rent so has a higher value. This figure has been discounted by a factor of 35% to get the Existing use value - social housing.

The difference between the Vacant Possession value and the Balance Sheet value of dwellings within the HRA shows the Economic Cost of providing Council Housing at less than open market rents. The Economic Cost of the properties at 31 March 2019 was £561.379 million.



0040/0040

4 Financing of HRA capital expenditure

	2018/2019 £000
Revenue and Reserves Other receipts (MRR)	5,486 9,013
	14,499
Council Dwellings (Structures and Services) Plant & Equipment	8,991 0
Asset under Construction	5,508
	14,499

5 Major Repairs Reserve

	2018/2019 £000	2017/2018 £000
Brought forward at 1 April	(1,599)	(1,182)
Transfer to Capital	9,013	11,131
HRA Depreciation	(12,153)	(11,548)
Transfer to HRA	0	0
Carried forward at 31 March	(4,739)	(1,599)

6 Contribution to Pension Reserve

The HRA bears a share of the pension contribution due to the IAS 19 adjustment in proportion to the payments made during the year. See note 61 to the Core Financial Statements for more information on accounting for retirement benefits.



Wiltshire Council 76 Collection Fund

The Collection Fund is a statutory fund. It covers Council Tax and Non-Domestic Rate collection and the precepts of Wiltshire Council, the Office of the Police and Crime Commissioner for Wiltshire and Swindon (Police), Wiltshire Fire and Rescue Service (Fire) and Parish Councils.

Income	NOTE	Non-Domestic Rates 2018/2019	Council Tax 2018/2019	Total 2018/2019 £000	Non-Domestic Rates 2017/2018	Council Tax 2017/2018	Total 2017/2018 £000
income							
Council Tax Non-Domestic Rates Transferred from General Fund	1	(153,797)	(328,735)	(328,735) (153,797)	(147,256)	(304,709)	(304,709) (147,256)
Transitional Relief		2,118		2,118	3,234		3,234
		(151,679)	(328,735)	(480,414)	(144,022)	(304,709)	(448,731)
Disbursement							
Precepts and Demands							
- Wiltshire Council		73,240	258,450		71,993	237,304	
- Police			33,302			30,275	
- Fire - Town/ and Parish Councils		1,495	13,283 19,804		1,469	12,551	
- Central Government		74,735	19,004		73,463	16,954	
		.,		474,309			444,009
Share of surplus/(deficit) on Collection Fund							
- Wiltshire Council		(1,249)	5,506		3,068	2,530	
- Police - Fire		(25)	702 291		63	332 138	
- Central Government		(1,275)			3,130	100	
				3,950			9,261
Cost of collection allowance	2	621			622		
Provision for Bad Debts	-	(215)	276		67	41	
Write offs		627	724		988	828	
Appeals		164			(159)		
Other transfers to general fund Interest on overpayments		1,623 0			2,372 0		
interest on overpayments		v		3,820	v		4,759
Fund sumbles (definit) for the upper		4 020	(2 602)		(42.054)	0.755	
Fund surplus/(deficit) for the year		1,938	(3,603)	(1,665)	(13,054)	3,755	(9,299)
		151,679	328,735	480,414	144,022	304,708	448,730
		Non-Domestic Rates	Council Tax	Total	Non-Domestic Rates	Council Tax	Total
Fund balance b/f		8,220	(7,576)		• • •	(3,821)	(8,655)
(Surplus)/deficit for year Fund balance c/f	3	<u>(1,938)</u> 6,282	3,603 (3,973)	1,665 2,309		(3,755) (7,576)	9,299 644
	J	0,202	(0,010)	2,309	0,220	(1,510)	044



Notes to the Collection Fund

1 Council Tax

Council Tax is charged according to the Government's valuation of residential properties as at 1 April 1991. Valuations are stratified into eight bands for charging purposes. Individual charges are calculated by estimating the total amount of income required by the Collection Fund's preceptors and dividing this by the Council Tax base. The tax base is the total number of chargeable properties in all valuation bands converted to an equivalent number of band D dwellings, with an allowance made for discounts and exemptions.

The average amount of Council Tax required from a property in any tax band is the band D charge, average for Wiltshire Council was £1,777.93 for 2018/2019 multiplied by the ratio specified for that band. Ratios specified for the bands A to H are as follows:

		Estimated No. of Taxable	2018/2019	2017/2018
		Properties	Band D	Band D
		after	Equivalent	Equivalent
Band	Ratio	discounts	Dwellings	Dwellings
Band A Disabled	5/9	30	17	15
Band A	6/9	15,097	10,064	9,890
		15,127	10,081	9,905
Band B	7/9	29,661	23,069	22,786
Band C	8/9	42,974	38,199	37,722
Band D	9/9	32,770	32,770	32,217
Band E	11/9	25,745	31,466	30,976
Band F	13/9	15,807	22,832	22,556
Band G	15/9	10,078	16,797	16,619
Band H	18/9	1,152	2,305	2,280
			177,519	175,061
Adjustment for MOD contribution in lieu, new properties, & collection rate			5,186	2,744
Council Tax Base			182,705	177,805

2 National Non-Domestic Rates

The total non-domestic rateable value at 31 March 2019 was £387,042,044 (£384,427,006 at 31 March 2018). The national non domestic multiplier for the year was 49.3p (47.9p in 2017/2018) and the small business rates relief multiplier was 48.0p (46.6p in 2017/2018).



78

3 Collection Fund Balance

The Council has to record transactions for Council Tax and Non-Domestic Rates in the Collection Fund Account. The balance, as usable income, will be paid to the Council and its major preceptors in future years.

	Non-domestic Rates 31/03/2019 £000	Council Tax 31/03/2019 £000	Total 31/03/2019 £000	Non-domestic Rates 31/03/2018 £000	Council Tax 31/03/2018 £000	Total 31/03/2018 £000
Wiltshire Council	3,078	(3,389)	(311)	4,028	(6,418)	(2,390)
Police	0	(410)	(410)	0	(824)	(824)
Fire	63	(174)	(111)	82	(334)	(252)
Central Government	3,141	0	3,141	4,110	0	4,110
	6,282	(3,973)	2,309	8,220	(7,576)	644



Glossary

For the purposes of compiling the Statement of Accounts, the following definitions have been adopted and may be useful to the reader in understanding terminology used in the statement.

Accruals

The recognition of income and expenditure as it falls due, not when cash is received or paid.

Amortisation

The writing down of the value of intangible fixed assets in line with its programmed useful life.

Assets

These can be either:

- *Intangible assets* assets which are non-physical in form, that is, which cannot be seen. Examples are patents, goodwill, trademarks and copyrights;
- Property plant and Equipment (PPE) assets tangible assets that give benefits to the Council for more than one year;
- **Community assets** assets without determinate life that the Council intends to hold in perpetuity. They may have restrictions on their disposal. Examples include parks and historic buildings;
- Infrastructure assets inalienable fixed assets such as highways and footways;
- **Non-operational assets** fixed assets not directly used for service provision. Examples include surplus land and buildings awaiting sale or further development.
- Heritage assets Assets held solely for historical, artistic, scientific, technological, geophysical or environmental qualities.

Balance Sheet

A summary of all the assets, liabilities, funds, reserves etc.

Best Value

The Council duty to provide effective and efficient services based on community need and desire.

Budget

The Council's financial plans for the year. Both capital and revenue budgets are prepared and, amongst other things, used as performance measures.

Capital Expenditure

Substantial expenditure producing benefit to the Council for more than one year.

Capital Receipts

The proceeds of the disposal of assets, non-approved investments and the repayment of grants made by the Council.

Cashflow Statement

A summary of the inflows and outflows of cash with third parties for revenue and capital purposes.

CIPFA

The Chartered Institute of Public Finance and Accountancy. This is the institute of professional local government accountants and produces standards and codes of practice followed in the production of a Council's accounts.

Code of Practice

Issued by CIPFA, this is a code of proper accounting practice with which Local Authorities in England and Wales must comply in preparing their financial statements.



80

Comprehensive Income and Expenditure Statement (CI&ES)

This account shows expenditure on and income from the Council's day to day activities. Expenditure includes salaries, wages, service and depreciation charges. It gives the cost of the main services provided by the Council.

Creditors

Money owed by the Council to others.

Debtors

Money owed to the Council by others.

Dedicated Schools Grant (DSG)

A central government grant paid to the council for the use for expenditure on schools.

Depreciation

The writing down of the value of tangible fixed assets in line with its programmed useful life.

Employee Costs

Pay and associated costs such as national insurance, pension contributions etc.

Exceptional Items

Items that, although usual to the activities of the Council, by their nature need separate disclosure because of their unusual size or incidence.

Extraordinary Items

Material items needing separate disclosure because they are unusual to the activities of the Council by their nature.

General Fund

The main revenue fund of the Council which shows income from and expenditure on the Council's day to day activities. It excludes the provision of housing which must be charged to a separate Housing Revenue Account.

Government Grants

The amounts of money the Council receives from the Government and inter-government agencies to help fund both general and specific activities.

Government Grants Deferred

Capital grants which are credited to the balance sheet and amortised to revenue over the life of the relevant asset to offset provisions made for depreciation.

Gross Expenditure

Expenditure before deducting any related income.

Housing Revenue Account (HRA)

The account which sets out the expenditure and income on the provision of housing. Other services are charged to the General Fund.

Impairment

A reduction in the value of a fixed asset below its carrying amount on the Balance Sheet.

IFRSs

International Financial Reporting Standards issued by the Accounting Standards Board requiring information to be shown in accounts.

Leases

These may be finance leases that transfer the risks and rewards of ownership of an asset to the Council. Alternatively, they may be operating leases that are more akin to a hire agreement.

Liabilities

Amounts the Council either owes or anticipates owing to others, whether they are due for immediate payment or not.



Long Term Contracts

A contract that, once entered into, will take longer than the current period of account to complete.

Minimum Revenue Provision (MRP)

Statute requires revenue accounts to be charged with a Prudent Minimum Revenue Provision as a notional redemption cost of all external loans.

Major Repairs Allowance (MRA)

Funded by Central Government. It represents the long term average amount of capital spending required to maintain a Council's housing stock in its current condition.

Net Expenditure

Gross expenditure less directly related income.

Non-Domestic Rates (NDR)

Wiltshire Council collects Non-Domestic Rates from local businesses and organisations. The income is then distributed between Wiltshire Council, Central Government and Wiltshire & Swindon Fire Authority in line with the relevant statutory and accounting guidelines.

Precept

The amount of income demanded of the Collection Fund by an authority entitled to that income.

Preceptor

An authority entitled to demand money of the Collection Fund. The preceptors on Wiltshire Council's Collection Fund are the Council itself, the Office of the Police and Crime Commissioner for Wiltshire and Swindon, Wiltshire Fire and Rescue Service and Parish and Town Councils.

Private Financing Initiative (PFI)

A long-term contractual public private partnership under which the private sector takes on the risks associated with the delivery of public services in exchange for payments tied to standards of performance.

Provision for Credit Liabilities (PCL)

Statute requires the Council to set aside provision to repay external loans and other credit transactions. Debtfree authorities do not have to apply the whole of the balance shown within the Capital Financing Reserve.

Provisions

Amounts held in reserve against specific potential liabilities or losses where there is uncertainty as to amounts and/or due dates. Payment to a provision is counted as service expenditure.

Rateable Value

Assessment by the Inland Revenue of a property's value from which rates payable are calculated.

Reserves

Amounts prudently held to cover potential liabilities. Payments to reserves are not counted as service expenditure.

Revaluation Reserve

A capital reserve where changes in the value of fixed assets are disclosed when they are revalued. This reserve replaces the Fixed Asset Restatement Account (FARA) which was previously required.

Revenue Expenditure

Day to day running costs of services.

Revenue Income

Day to day income received for services.

Revenue Support Grant

A Government grant paid towards the cost of General Fund services.

Running Expenses

The cost of running a service less employee expenses and capital charges.



Usable Capital Receipts Reserve

This reserve holds the amounts of capital receipts derived from the disposal of fixed assets until such a time that they are used to finance capital expenditure.

Useful Life

The anticipated period that an asset will continue to be of benefit.

Value Added Tax (VAT)

An indirect tax levied on vatable goods and services.

